

# Village of South Holland, Illinois

Annual Financial Report  
April 30, 2019

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## Independent Auditor's Report

RSM US LLP

To the Honorable President and  
Board of Trustees  
Village of South Holland, Illinois

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of South Holland, Illinois (Village), as of and for the year ended April 30, 2019, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of South Holland, Illinois, as of April 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As described in Note 1 to the financial statements, during the year ended April 30, 2019, the Village implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which required a restatement to opening net position. Our opinion is not modified with respect to this matter.

**Other Matters***Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages 3-13, pension and other postemployment benefit related information and budgetary comparison information and related notes on pages 74-83 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The supplementary information (on pages 84-89) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information as listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*RSM US LLP*

Chicago, Illinois  
October 21, 2019

## **Basic Financial Statements**

## Management's Discussion and Analysis

The management of the Village of South Holland, Illinois (the Village) is providing this overview and analysis of the financial activities of the Village for fiscal year ended April 30, 2019. Please read it in conjunction with the Financial Statements in this report.

### Financial Highlights

The assets and deferred outflows of resources of the Village exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2019 by \$50,832,160 and fiscal year 2018 as restated by \$46,689,796. Total payments made on bonded debt of the Village totaled \$2,000,000 during the fiscal year. At the end of the current fiscal year, unassigned fund balance for the general fund was \$7,693,043 or 33.4 percent of total general fund expenditures, whereas at the end of fiscal year 2018, unassigned fund balance for the general fund was \$5,948,017 or 26.9 percent of total general fund expenditures.

### Overview of the Financial Statements

This discussion and analysis is intended to be an introduction to the Village's basic financial statements. The basic financial statements are comprised of three components: government-wide financial statements, fund financial statements and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements provide a broad overview of the Village's finances in a manner similar to a private-sector business. The government's current financial resources are combined and consolidated with capital assets and long-term obligations using the accrual basis of accounting.

The government-wide financial statements include the financial activities of the Village and the Village's component unit.

The statement of net position presents information on all of the Village's assets, deferred inflows of resources, liabilities and deferred outflows of resources, with the remaining difference between the categories reported as net position. Over time, the increase or decrease in net position may be a useful indicator of whether the Village's financial position is improving or deteriorating.

The statement of activities presents information showing how the Village's net position changed during the most recent fiscal year. All changes in net position are reported as soon as they occur, regardless of the timing of cash flow. Therefore, revenues and expenses are reported for some items that will result in cash flows in future fiscal periods. The costs of various governmental services and any subsidy to business activities are presented.

Both of these government-wide financial statements distinguish the functions of the Village that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or most of their costs through user fees and charges (business-type activities). The Village's governmental activities include general government, public works, public safety, and the garbage department. Property, sales, utility and income taxes pay for most of those activities. The Village's business-type activities include water operations.

## Village of South Holland, Illinois Management's Discussion and Analysis

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**Fund financial statements.** A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. The Village funds are divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Unlike government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental fund statements is narrower than that of the government-wide financial statements, it may be useful to compare similar information to better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Village maintains 25 individual governmental funds. Information is presented separately in the governmental fund statement of revenues, expenditures and changes in fund balances for four major funds: General Fund, Park Fund, Interstate 80 TIF Fund and Road Bond Series 2019 Fund. Data from the other 21 governmental funds are combined into a single, aggregated presentation.

The Village adopts an annual appropriated budget for its general, debt service and certain special revenue funds. A budgetary comparison statement has been provided where appropriate to demonstrate compliance with this budget.

One type of proprietary fund is an enterprise fund. The Village maintains one enterprise fund to report the same functions presented as business-type activities in the government-wide financial statements, only in more detail. The function is water operations. Water operations are considered to be a major fund of the Village.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Village's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Village's pension and postemployment benefit information and its compliance to the General Fund budget.

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

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**Government-Wide Financial Analysis**

The following tables are the condensed Statement of Net Position for the Village as of April 30, 2019 and 2018, respectively.

	<b>April 30, 2019</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total Primary Government</b>
Current and other assets	\$ 38,001,305	\$ 2,619,663	\$ 40,620,968
Capital assets	70,170,031	9,582,575	79,752,606
Total assets	<u>108,171,336</u>	<u>12,202,238</u>	<u>120,373,574</u>
Deferred outflows of resources	<u>6,010,921</u>	<u>741,778</u>	<u>6,752,699</u>
Current liabilities	5,179,762	723,206	5,902,968
Long-term liabilities	49,306,260	3,570,257	52,876,517
Total liabilities	<u>54,486,022</u>	<u>4,293,463</u>	<u>58,779,485</u>
Deferred inflows of resources	<u>17,445,783</u>	<u>68,845</u>	<u>17,514,628</u>
Net position:			
Net investment in capital assets	52,233,780	7,106,382	59,340,162
Restricted	15,644,731	-	15,644,731
Unrestricted (deficit)	(25,628,059)	1,475,326	(24,152,733)
Total net position	<u>\$ 42,250,452</u>	<u>\$ 8,581,708</u>	<u>\$ 50,832,160</u>

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

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**April 30, 2018**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total Primary Government</b>
Current and other assets	\$ 28,799,533	\$ 2,390,271	\$ 31,189,804
Capital assets	70,307,986	9,012,338	79,320,324
Total assets	<u>99,107,519</u>	<u>11,402,609</u>	<u>110,510,128</u>
 Deferred outflows of resources	 <u>4,039,787</u>	 <u>170,119</u>	 <u>4,209,906</u>
Current liabilities	4,352,258	733,547	5,085,805
Long-term liabilities	42,774,246	2,807,393	45,581,639
Total liabilities	<u>47,126,504</u>	<u>3,540,940</u>	<u>50,667,444</u>
 Deferred inflows of resources	 <u>16,920,310</u>	 <u>442,484</u>	 <u>17,362,794</u>
 Net position:			
Net investment in capital assets	55,741,719	6,174,534	61,916,253
Restricted	9,580,398	-	9,580,398
Unrestricted (deficit)	(26,221,625)	1,414,770	(24,806,855)
Total net position	<u>\$ 39,100,492</u>	<u>\$ 7,589,304</u>	<u>\$ 46,689,796</u>

The majority of the Village's net position is invested in capital assets that are used to provide services to the citizens of the Village. Although they are reported net of debt, it should be noted that the resources needed to repay any debt must be provided from other sources since they cannot be liquidated to repay liabilities. Restricted net position of the Village, which is only authorized to be spent for specific purposes as defined in the notes to the financial statements, was \$15,644,731 at April 30, 2019. This unrestricted net position was a deficit of \$25,628,059 at April 30, 2019.

Of the \$18,422,973 listed as Governmental Activities Long-Term Debt, \$9,026,054 is debt issued pursuant to the Village's seven tax incremental financing districts. This debt is scheduled to be fully retired by 2033 and is currently being funded by the incremental taxes generated by the districts. Tax increment financing tax revenues are expected to fully pay for the \$8,735,000 in principal payments and no general fund or other resources are expected to pay for these obligations.

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

The following tables are the condensed Statement of Activities for the Village for the fiscal years ended April 30, 2019 and 2018.

**For the Year Ended April 30, 2019**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total Primary Government</b>
Revenues:			
Program revenues:			
Charges for services	\$ 7,053,630	\$ 7,546,822	\$ 14,600,452
Operating grants and contributions	25,969	-	25,969
Capital contributions	-	48,489	48,489
General revenues:			
Property taxes	13,814,126	-	13,814,126
Intergovernmental	9,535,497	-	9,535,497
Investment income	382,955	8,119	391,074
Reimbursed expenses	-	-	-
Rental income	-	-	-
Other	2,114,565	-	2,114,565
Total revenues	<u>32,926,742</u>	<u>7,603,430</u>	<u>40,530,172</u>
Expenses:			
General government	11,727,138	-	11,727,138
Public safety:			
Fire department	4,324,809	-	4,324,809
Police department	7,939,378	-	7,939,378
Building department	1,054,552	-	1,054,552
Civil defense	63	-	63
Public works	2,170,047	-	2,170,047
Garbage department	2,061,850	-	2,061,850
Interest expense	464,087	-	464,087
Amortization	34,858	-	34,858
Water	-	6,611,026	6,611,026
Total expenses	<u>29,776,782</u>	<u>6,611,026</u>	<u>36,387,808</u>
Increase in net position	3,149,960	992,404	4,142,364
Net position May 1, 2018, as restated	<u>39,100,492</u>	<u>7,589,304</u>	<u>46,689,796</u>
Net position April 30, 2019	<u>\$ 42,250,452</u>	<u>\$ 8,581,708</u>	<u>\$ 50,832,160</u>

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

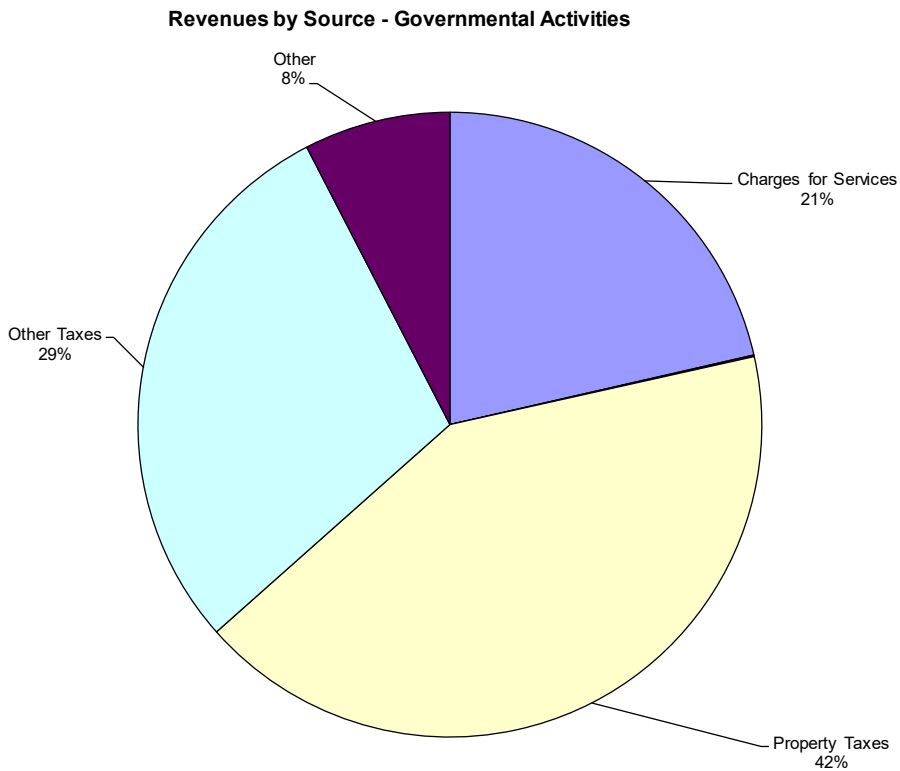
**For the Year Ended April 30, 2018**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total Primary Government</b>
Revenues:			
Program revenues:			
Charges for services	\$ 6,941,352	\$ 7,147,284	\$ 14,088,636
Operating grants and contributions	39,773	-	39,773
General revenues:			
Property taxes	12,935,771	-	12,935,771
Intergovernmental	8,768,276	-	8,768,276
Investment income	149,355	7,816	157,171
Reimbursed expenses	417,232	-	417,232
Rental income	336,648	-	336,648
Other	1,013,393	-	1,013,393
Total revenues	<u>30,601,800</u>	<u>7,155,100</u>	<u>37,756,900</u>
Expenses:			
General government	12,142,746	-	12,142,746
Public safety:			
Fire department	4,599,865	-	4,599,865
Police department	8,339,261	-	8,339,261
Building department	1,046,742	-	1,046,742
Civil defense	32,064	-	32,064
Public works	1,813,724	-	1,813,724
Garbage department	2,032,631	-	2,032,631
Interest expense	339,346	-	339,346
Amortization	37,899	-	37,899
Water	-	6,387,646	6,387,646
Total expenses	<u>30,384,278</u>	<u>6,387,646</u>	<u>36,771,924</u>
Increase in net position	217,522	767,454	984,976
Net position May 1, 2017	<u>40,455,230</u>	<u>6,821,850</u>	<u>47,277,080</u>
Net position April 30, 2018	\$ 40,672,752	\$ 7,589,304	\$ 48,262,056
Restatement	(1,572,260)	-	(1,572,260)
Net position May 1, 2018, as restated	<u>\$ 39,100,492</u>	<u>\$ 7,589,304</u>	<u>\$ 46,689,796</u>

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

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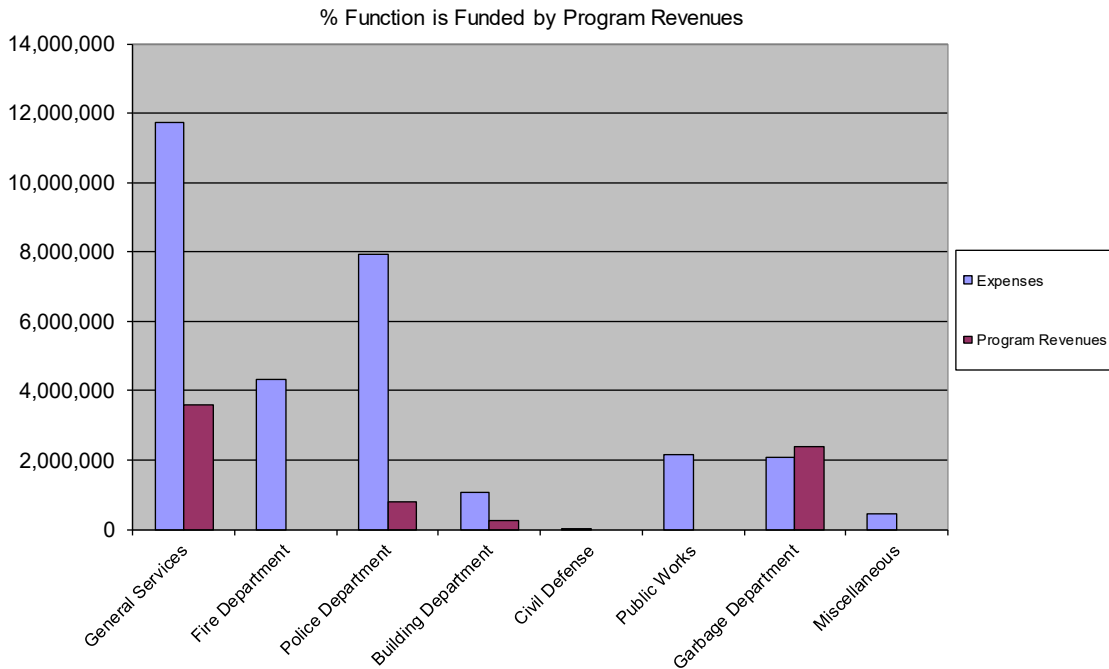
The following chart summarizes how the Village's governmental activities are funded.



Approximately 71 percent of governmental activities are funded primarily by property tax and sales and other taxes. The Village has home rule authority to raise property taxes without the effects of property tax caps. The Village undertakes a rigorous budget process to minimize the necessity for unusual tax increases. The Village has continued to improve the level of services provided to residents by continuing to adhere to its prescribed fiscal controls. Each year this becomes more challenging.

**Village of South Holland, Illinois  
Management’s Discussion and Analysis**

The following chart reflects the Village’s governmental activities expenses by function, along with the percentage that each function is funded by program revenues. General revenues, including property and other taxes and investment income, are used to fund the Village’s functions as program revenues alone are not sufficient.



Business-type activities are to be funded through charges for related services. This year, water operations resulted in revenues of \$970,709 greater than its expenses, while the fiscal year 2018 water operations resulted in revenues of \$796,776 greater than its expenses.

**Financial Analysis of the Village’s Funds**

Governmental funds provide information on near term inflows, outflows and balances of spendable resources. Unassigned fund balance may serve as a useful measure of a government’s net resources available for spending at the end of a fiscal year. At the end of the current fiscal year, the Village’s governmental funds reported combined ending fund balances of \$22,570,782, while governmental fund balances were \$14,723,838 at the end of fiscal year 2018.

Proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the water fund was \$1,475,326 at April 30, 2019 and \$1,414,770 at April 30, 2018.

## **Village of South Holland, Illinois Management's Discussion and Analysis**

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### **General Fund Budgetary Highlights**

No amendments were made to the original budget. The general fund balance increased by \$1,731,873 in fiscal year 2019 and increased by \$1,251,632 in fiscal year 2018.

During 2019, actual general fund revenues were greater than budgeted revenues by \$469,849. The Village had strong results in intergovernmental revenues, particularly sales and income taxes compared to budget.

Actual general fund expenditures were less than budgeted expenditures by \$2,747,354. The Village has a rigorous budget and oversight structure which resulted in holding expenditures to below budgeted numbers in nearly every department.

### **Capital Asset and Debt Administration**

The Village's investment in capital assets for its governmental and business-type activities as of April 30, 2019 and 2018 amounts to \$79,752,606 and \$79,320,324, net of accumulated depreciation, respectively. This investment in capital assets includes land and improvements, buildings and improvements, machinery and equipment, streets, sidewalks, storm sewers, manholes, hydrants, valves, streetlights and the water distribution system. Prior to fiscal year 2004, the Village's infrastructure (roads, bridges, storm sewers, water mains) had not been reported or depreciated in governmental financial statements. These assets have now been valued and reported in the government-wide financial statements. The Village has elected to depreciate these assets over their estimated useful lives.

At the end of the current year, the Village had total general obligation bond debt of \$8,885,000, tax incremental financing bond debt of \$8,735,000 and general obligation capital appreciation bonds of \$403,533. General obligation bonds within governmental activities decreased by \$2,000,000 relating to principal repayments, offset by an increase for additional accreted interest on the capital appreciation bonds of \$41,001. Total business-type debt decreased by a net total of \$179,679 as principal payments were made on the IEPA loan during the year.

### **Economic Factors and Next Year's Budget**

The Village continues to aggressively pursue economic development opportunities and this effort is led by our Director of Economic Development. The Village has experienced renewed interest in the redevelopment of its TIF districts as well as expansion and remodeling of existing businesses.

Gatling's Chapel Funeral Home has begun work on a 6,240 square foot renovation along with a 9,210 square foot addition. This project will modernize a longstanding funeral home and add an estimated 15 new employees. The project is estimated to cost \$1,370,000 and should be completed in 2019.

The Village is poised to take deed to an abandoned property on 162nd Street. Once the deed is received, the Village will sell the property to Glazier Corporation who plans to demolish the existing building and construct a new building to suit a Starbucks. The project represents an investment in the community of \$2,000,000 and will employ 20 to 25 people. The project is expected to be completed by late summer 2020.

Rosedev, a family-owned industrial developer based in New Jersey, has acquired the 202,902 SF building formerly owned by STAG at 16750 Vincennes. They will enter into a lease for 150,000 SF with Hearn Industrial Products, a Canadian company that stores and delivers parts used in the manufacturing of Ford automobiles. The company will employ 62 people. Negotiations are in progress for leasing the remaining space.

## **Village of South Holland, Illinois Management's Discussion and Analysis**

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The Village's aggressive approach to economic redevelopment led to the rezoning of the area east of Interstate I-94, establishing it as the Interstate Zoning District (IZD) in 2007. The rezoning was accompanied by a Master Plan and Site Design Guidelines to help bring about the hotel/conference center, big box retail, restaurants, corporate business park, etc. that are envisioned. Significant intersection and infrastructure improvements at U.S. Route 6 and Van Dam Road are currently underway to support such developments.

The redevelopment of the 175 acre IZD took a huge leap forward with the creation of the Gateway East TIF in November 2007. Prior to creating the Gateway East TIF, the Village terminated the smaller Center East TIF. That termination added over \$1,500,000 of EAV to the general tax base. During 2015, the Gateway East TIF was restructured into three separate adjoining TIFs. The two additional TIF districts are named IZD Zone A TIF and I-94 South TIF. That restructuring is assisting in attracting developments to these areas of the Village. In FY 2019, construction was completed on a 5,000 SF building in the Gateway East TIF. This building is now home to a Chipotle restaurant, a lease has been signed with AT&T cellular and 1 additional commercial space is available. This project represents an investment in the community of approximately \$1,100,000.

LAS Holdings has now contracted with the Village to purchase the entire 26 acre parcel in the Zone A TIF, to construct a Hotel, Sports, and Family Entertainment Complex. The three-phase development will consist of a 110,000 SF multi-use sports dome, a 160-room Wyndham hotel, and a two-story entertainment center with an 8-screen movie theater on one floor and 16 lanes of bowling, laser tag, and other virtual reality attractions on the other. This project represents an investment of over \$60 million and is expected to create 170 jobs.

The Village has also been working diligently to redevelop South Holland's traditional downtown area, now known as Town Center. This area has been beautifully streetscaped and is envisioned to include restaurants, signature shopping, attractively designed office/retail buildings, ample parking, as well as a variety of services to an area that will support the proposed Metra Railroad station. The Village has acquired nearly 30 homes and 5 commercial properties located within the footprint of the new Town Center, which is also a TIF district and will continue to acquire parcels as they become available. The Village issued a \$4,415,000, 20-year general obligation bond to fund additional acquisitions in 2011. To further facilitate development and traffic flow, the Village completed construction to extend Wausau Avenue north from Route 6 in 2010. Town Center projects that have already been completed include a new Walgreens on the northwest corner of Route 6 and South Park Avenue; Hamra Plaza, an 11,900 SF retail center including Panera Bread Restaurant; and Town Center Commons, a beautifully landscaped public green space. In FY 2019, construction was completed on a 6,000 SF retail/restaurant building at the northeast corner of Route 6 and South Park Avenue. The building is expected to be leased by one or two commercial tenants and represents an investment of \$1,500,000 in the Town Center area.

In June 2016, the Village created the Gateway West TIF District. A small portion of this project area was also previously included in the terminated South Suburban College TIF district. This new district includes properties the Village had previously land-banked, as well as deteriorated properties north and south of U.S. Route 6 at the Village's west and north boundaries.

The Village has been working on creating a new TIF called the I-294 Tollview TIF. This proposed TIF, located at the southwestern corner of the Village, is bounded on the south by the Illinois Tollway, on the north by the City of Harvey and on the west by Halsted Street. The I-294 Tollview TIF will be adjacent to the I-80 TIF and will allow the Village to expand the targeted redevelopment area.

Negotiations are underway with the Kiwi Hospitality Group for their intended purchase of the former 80-room Hampton Inn/Chicago Southland Hotel (which is owned by the Village) located within the I-80 TIF. The group plans to operate a Best Western Plus hotel, making a \$3,000,000 investment to convert a property that has been vacant for nearly 10 years. This will finalize the goal of having all hotels in the Halsted Street corridor be national brand names.

## **Village of South Holland, Illinois Management's Discussion and Analysis**

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In March 2011, Governor Pat Quinn signed into law HB 1644, which established the Southeast Commuter Rail Transit District. The district gave local officials important tools to help build the Southeast Service Line, a proposed Metra line that will link 33 miles between Crete's Balmoral Park and downtown Chicago's LaSalle Street Station, with additional stops in Crete, Steger, South Chicago Heights, Chicago Heights, Glenwood, Thornton, South Holland, Dolton, and at 115th Street/Gresham and 35th Street stations on Chicago's South Side. The project will open up service to one of the last regions in the metropolitan area without access to Metra.

The new line will provide greater access to jobs, and enable towns and neighborhoods along the route to pursue transit-oriented developments. The project was authorized in the 2005 federal transportation bill. Metra, northeastern Illinois' commuter rail agency, completed the first phase Alternatives Analysis in 2010 that projected an average weekday ridership of 18,700 with annual operating costs estimated at \$28.8 million.

The Federal Transit Administration (FTA) has a three-step planning and approval process that includes an Alternative Analysis, Preliminary Engineering and Final Design. The Southeast Commuter Rail Transit District Board received funding from Illinois Department of Transportation, Illinois Department of Commerce and Economic Opportunity, and United States Department of Transportation and approved a \$650,000 budget that will prepare the proposed rail line project for the engineering phase of FTA's planning and approval process.

The State of Illinois Department of Commerce and Economic Opportunity has approved the Calumet Region Enterprise Zone which totals about 12.5 square miles of land within portions of Lansing, Calumet City, Dolton, South Holland, Riverdale, Thornton and parts of unincorporated Cook County. The new zone went into effect on January 1, 2017 and will exist for 15 years. Businesses located or expanding into the enterprise zone may be eligible for a number of economic incentives including sales tax breaks, waiver of permits and fees and other credits.

### **Requests for Information**

This financial report is designed to provide a general overview of the Village's finances for all those with an interest in the government's operations. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the South Holland Village Treasurer, Beth Herman, 16226 Wausau Avenue, South Holland, Illinois 60473.

## **Government-Wide Financial Statements**

Village of South Holland, Illinois

Statement of Net Position  
April 30, 2019

	Governmental Activities	Business-Type Activities	Total Primary Government	Component Unit Public Library
<b>Assets</b>				
Current:				
Cash and cash equivalents	\$ 27,695,787	\$ 343,063	\$ 28,038,850	\$ 1,324,726
Receivables:				
Property taxes, net	7,885,850	-	7,885,850	1,220,494
Other taxes	299,564	-	299,564	-
Intergovernmental	1,634,002	-	1,634,002	-
Customer accounts, net	443,475	2,255,871	2,699,346	-
Prepays and deposits	51,670	-	51,670	-
Internal balances	(20,729)	20,729	-	-
Inventories	11,686	-	11,686	-
<b>Total current assets</b>	<b>38,001,305</b>	<b>2,619,663</b>	<b>40,620,968</b>	<b>2,545,220</b>
Noncurrent:				
Capital assets, not being depreciated	35,207,402	-	35,207,402	-
Capital assets being depreciated, net of accumulated depreciation	34,962,629	9,582,575	44,545,204	1,998,823
<b>Total noncurrent assets</b>	<b>70,170,031</b>	<b>9,582,575</b>	<b>79,752,606</b>	<b>1,998,823</b>
<b>Total assets</b>	<b>108,171,336</b>	<b>12,202,238</b>	<b>120,373,574</b>	<b>4,544,043</b>
<b>Deferred Outflows of Resources</b>				
Deferred outflows due to pensions	4,857,485	741,778	5,599,263	795,556
Deferred outflows due to other postemployment benefits	629,270	-	629,270	-
Deferred loss on refundings	524,166	-	524,166	-
<b>Total deferred outflows of resources</b>	<b>6,010,921</b>	<b>741,778</b>	<b>6,752,699</b>	<b>795,556</b>

	Governmental Activities	Business-Type Activities	Total	Component Unit Public Library
<b>Liabilities</b>				
Current:				
Accounts payable	\$ 1,135,622	\$ 442,941	\$ 1,578,563	\$ 50,469
Claims payable	635,060	-	635,060	-
Accrued payroll	362,352	27,338	389,690	29,044
Accrued interest	114,333	-	114,333	-
Accrued liability	337,200	-	337,200	-
Compensated absences	644,218	70,995	715,213	54,066
General obligation bonds	595,000	-	595,000	-
Tax incremental financing bonds	915,000	-	915,000	-
General obligation capital appreciation bonds	403,533	-	403,533	-
IEPA loan	-	181,932	181,932	-
Capital lease	37,444	-	37,444	-
<b>Total current liabilities</b>	<b>5,179,762</b>	<b>723,206</b>	<b>5,902,968</b>	<b>133,579</b>
Noncurrent:				
Claims payable	76,549	-	76,549	-
General obligation bonds, net	8,398,386	-	8,398,386	-
Tax incremental financing bonds, net	8,111,054	-	8,111,054	-
IEPA loan	-	2,476,192	2,476,192	-
Capital lease	77,423	-	77,423	-
Net pension liability	22,802,243	1,094,065	23,896,308	1,117,507
Other postemployment benefits	9,840,605	-	9,840,605	-
<b>Total noncurrent liabilities</b>	<b>49,306,260</b>	<b>3,570,257</b>	<b>52,876,517</b>	<b>1,117,507</b>
<b>Total liabilities</b>	<b>54,486,022</b>	<b>4,293,463</b>	<b>58,779,485</b>	<b>1,251,086</b>
<b>Deferred Inflows of Resources</b>				
Deferred inflows due to pensions	2,580,240	68,845	2,649,085	174,311
Deferred inflows due to other postemployment benefits	1,277,694	-	1,277,694	-
Deferred property taxes	13,587,849	-	13,587,849	2,179,542
<b>Total deferred inflows of resources</b>	<b>17,445,783</b>	<b>68,845</b>	<b>17,514,628</b>	<b>2,353,853</b>
<b>Net Position</b>				
Net investment in capital assets	52,233,780	7,106,382	59,340,162	1,998,823
Restricted for:				
MFT projects	1,204,670	-	1,204,670	-
Debt service	17,486	-	17,486	-
Capital projects	14,422,575	-	14,422,575	-
Unrestricted (deficit)	(25,628,059)	1,475,326	(24,152,733)	(264,163)
<b>Total net position</b>	<b>\$ 42,250,452</b>	<b>\$ 8,581,708</b>	<b>\$ 50,832,160</b>	<b>\$ 1,734,660</b>

See notes to financial statements.

Village of South Holland, Illinois

Statement of Activities  
Year Ended April 30, 2019

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Contributions
<b>Primary government:</b>				
Governmental activities:				
General government	\$ 11,727,138	\$ 3,591,462	\$ -	\$ -
Public safety:				
Fire department	4,324,809	-	25,969	-
Police department	7,939,378	814,161	-	-
Building department	1,054,552	249,836	-	-
Civil defense	63	-	-	-
Public works	2,170,047	-	-	-
Garbage department	2,061,850	2,398,171	-	-
Interest expense	464,087	-	-	-
Amortization	34,858	-	-	-
Total governmental activities	<u>29,776,782</u>	<u>7,053,630</u>	<u>25,969</u>	<u>-</u>
Business-type activities:				
Water	6,611,026	7,546,822	-	48,489
Total business-type activities	<u>6,611,026</u>	<u>7,546,822</u>	<u>-</u>	<u>48,489</u>
Total primary government	<u>\$ 36,387,808</u>	<u>\$ 14,600,452</u>	<u>\$ 25,969</u>	<u>\$ 48,489</u>
<b>Component unit:</b>				
Library	<u>\$ 2,122,745</u>	<u>\$ 50,694</u>	<u>\$ 49,788</u>	<u>\$ -</u>

General revenues:  
Property taxes  
Intergovernmental  
Investment income  
Reimbursed expenditures  
Rental income  
Miscellaneous  
Total general revenues

Change in net position

Net position:  
May 1, 2018, as restated

April 30, 2019

See notes to financial statements.

Net (Expense), Revenue and Changes in Net Position			Component Unit
Governmental Activities	Business-Type Activities	Total	Public Library
\$ (8,135,676)	\$ -	\$ (8,135,676)	\$ -
(4,298,840)	-	(4,298,840)	-
(7,125,217)	-	(7,125,217)	-
(804,716)	-	(804,716)	-
(63)	-	(63)	-
(2,170,047)	-	(2,170,047)	-
336,321	-	336,321	-
(464,087)	-	(464,087)	-
(34,858)	-	(34,858)	-
(22,697,183)	-	(22,697,183)	-
-	984,285	984,285	-
-	984,285	984,285	-
(22,697,183)	984,285	(21,712,898)	-
-	-	-	(2,022,263)
13,814,126	-	13,814,126	1,888,782
9,535,497	-	9,535,497	18,245
382,955	8,119	391,074	24,804
-	-	-	-
-	-	-	-
2,114,565	-	2,114,565	5,478
25,847,143	8,119	25,855,262	1,937,309
3,149,960	992,404	4,142,364	(84,954)
39,100,492	7,589,304	46,689,796	1,819,614
\$ 42,250,452	\$ 8,581,708	\$ 50,832,160	\$ 1,734,660

## **Fund Financial Statements**

Village of South Holland, Illinois

Balance Sheet - Governmental Funds  
April 30, 2019

	General Fund	Park Fund	Interstate 80 TIF Fund	Road Bond Series 2019 Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Cash and cash equivalents	\$ 10,129,081	\$ 68,702	\$ 5,345,020	\$ 5,003,349	\$ 7,149,635	\$ 27,695,787
Receivables:						
Property taxes, net	6,243,288	890,460	-	-	752,102	7,885,850
Other taxes	243,780	-	-	-	55,784	299,564
Intergovernmental	1,585,240	-	-	-	48,762	1,634,002
Customer accounts, net	388,667	-	-	-	54,808	443,475
Prepays and deposits	51,670	-	-	-	-	51,670
Inventories	11,686	-	-	-	-	11,686
Due from other funds	-	541,591	-	-	-	541,591
<b>Total assets</b>	<b>\$ 18,653,412</b>	<b>\$ 1,500,753</b>	<b>\$ 5,345,020</b>	<b>\$ 5,003,349</b>	<b>\$ 8,061,091</b>	<b>\$ 38,563,625</b>
<b>Liabilities</b>						
Accounts payable	\$ 686,951	\$ 161,342	\$ 10,981	\$ 93,132	\$ 183,216	\$ 1,135,622
Accrued payroll	334,570	27,782	-	-	-	362,352
Accrued liability	-	-	-	-	337,200	337,200
Due to other funds	-	-	-	-	562,320	562,320
<b>Total liabilities</b>	<b>1,021,521</b>	<b>189,124</b>	<b>10,981</b>	<b>93,132</b>	<b>1,082,736</b>	<b>2,397,494</b>
<b>Deferred Inflows of Resources</b>						
Deferred property taxes	9,867,992	1,529,550	256,906	-	1,933,401	13,587,849
Deferred intergovernmental revenue	7,500	-	-	-	-	7,500
<b>Total deferred inflows of resources</b>	<b>9,875,492</b>	<b>1,529,550</b>	<b>256,906</b>	<b>-</b>	<b>1,933,401</b>	<b>13,595,349</b>
<b>Fund Balances</b>						
Nonspendable for prepaids, deposits and inventories	63,356	-	-	-	-	63,356
Restricted	-	-	5,077,133	4,910,217	5,657,381	15,644,731
Unassigned (deficit)	7,693,043	(217,921)	-	-	(612,427)	6,862,695
<b>Total fund balances</b>	<b>7,756,399</b>	<b>(217,921)</b>	<b>5,077,133</b>	<b>4,910,217</b>	<b>5,044,954</b>	<b>22,570,782</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 18,653,412</b>	<b>\$ 1,500,753</b>	<b>\$ 5,345,020</b>	<b>\$ 5,003,349</b>	<b>\$ 8,061,091</b>	<b>\$ 38,563,625</b>

See notes to financial statements.

Village of South Holland, Illinois

Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Position  
April 30, 2019

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Total fund balances-governmental funds	\$ 22,570,782
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	70,170,031
State intergovernmental revenue is deferred in the fund financial statements because it is not available but is recognized as revenue in the Statement of Activities.	7,500
Deferred outflows and deferred inflows of resources related to postemployment benefit plans which will be recognized as an increase or reduction to pension expense in future periods reporting:	
Deferred outflows due to pensions	4,723,223
Deferred outflows due to other postemployment benefits	629,270
Deferred inflows due to pensions	(2,580,240)
Deferred inflows due to other postemployment benefits	(1,277,694)
Pension contributions made after the actuarial valuation date used for calculation of the net pension liability are considered expenditures in the fund financial statements but are deferred outflows of resources in the government-wide financial statements.	134,262
Premiums related to the issuance of bonds are reflected in the governmental funds in the year of refunding but are capitalized and amortized over the life of the bond issue and netted with the related bond liabilities in the Statement of Net Position.	(432,076)
Discounts related to the issuance of bonds are reflected in the governmental funds in the year of refunding but are capitalized and amortized over the life of the bond issue and netted with the related bond liabilities in the Statement of Net Position.	32,636
Deferred losses on debt refundings are not considered to represent a financial resource and, therefore, are not reported in the funds.	524,166

(Continued)

**Village of South Holland, Illinois**

**Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Position (Continued)**

**April 30, 2019**

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The postemployment benefit liability related to IMRF, police, and firefighters' pension plans and other postemployment benefits is recorded on the Statement of Net Position, but not recorded in the fund financial statements:

Net pension liability - Illinois Municipal Retirement Fund	(4,054,223)
Net pension liability - Police Pension Fund	(13,938,356)
Net pension liability - Firefighters' Pension Fund	(4,809,664)
Net other postemployment benefit liability	(9,840,605)

Some liabilities reported in the Statement of Net Position do not require the use of current financial resources and, therefore, are not reported as liabilities in governmental funds. These liabilities consist of:

Claims payable	(711,609)
General obligation bonds	(8,885,000)
Tax incremental financing bonds	(8,735,000)
Capital appreciation bonds	(403,533)
Accrued interest	(114,333)
Compensated absences	(644,218)
Capital lease	(114,867)

Net position of governmental activities	<u><u>\$ 42,250,452</u></u>
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See notes to financial statements.

Village of South Holland, Illinois

Statement of Revenues, Expenditures and Changes in Fund Balances -  
 Governmental Funds  
 Year Ended April 30, 2019

	General Fund	Park Fund	Interstate 80 TIF Fund	Road Bond Series 2019 Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues:</b>						
Property taxes	\$ 9,053,712	\$ 1,305,606	\$ 842,705	\$ -	\$ 2,612,103	\$ 13,814,126
Intergovernmental	8,322,725	-	-	-	1,212,772	9,535,497
Licenses and permits	2,096,634	-	-	-	-	2,096,634
Fines and forfeitures	1,139,387	-	-	-	-	1,139,387
Charges for services	2,383,956	1,055,081	-	-	362,325	3,801,362
Grants	25,969	-	-	-	-	25,969
Investment income	279,429	3,195	2,096	25,348	72,887	382,955
Rental income	-	-	-	-	289,583	289,583
Miscellaneous	1,696,962	87,483	-	-	40,537	1,824,982
<b>Total revenues</b>	<b>24,998,774</b>	<b>2,451,365</b>	<b>844,801</b>	<b>25,348</b>	<b>4,590,207</b>	<b>32,910,495</b>
<b>Expenditures:</b>						
<b>Current:</b>						
General government	6,102,338	2,796,134	50,550	-	1,188,120	10,137,142
<b>Public safety:</b>						
Police department	6,864,693	-	-	-	-	6,864,693
Fire department	3,735,846	-	-	-	-	3,735,846
Building department	971,526	-	-	-	-	971,526
Civil defense	-	-	-	-	-	-
Public relations	196,212	-	-	-	-	196,212
Public works	1,903,802	-	78,600	243,132	28,690	2,254,224
Garbage department	1,899,542	-	-	-	-	1,899,542
Capital outlay	1,352,942	252,576	-	-	268,817	1,874,335
<b>Debt service:</b>						
Principal	-	-	-	-	1,759,149	1,759,149
Interest and fees	-	-	-	128,680	613,750	742,430
<b>Total expenditures</b>	<b>23,026,901</b>	<b>3,048,710</b>	<b>129,150</b>	<b>371,812</b>	<b>3,858,526</b>	<b>30,435,099</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>1,971,873</b>	<b>(597,345)</b>	<b>715,651</b>	<b>(346,464)</b>	<b>731,681</b>	<b>2,475,396</b>
<b>Other financing sources (uses):</b>						
Bond proceeds	-	-	-	5,135,000	-	5,135,000
Premium on bonds	-	-	-	121,681	-	121,681
Capital lease proceeds	-	114,867	-	-	-	114,867
Transfers in	225,000	398,500	-	-	1,570,000	2,193,500
Transfers (out)	(465,000)	-	-	-	(1,728,500)	(2,193,500)
<b>Total other financing sources (uses)</b>	<b>(240,000)</b>	<b>513,367</b>	<b>-</b>	<b>5,256,681</b>	<b>(158,500)</b>	<b>5,371,548</b>
<b>Net change in fund balances</b>	<b>1,731,873</b>	<b>(83,978)</b>	<b>715,651</b>	<b>4,910,217</b>	<b>573,181</b>	<b>7,846,944</b>
<b>Fund balances (deficit):</b>						
May 1, 2018	6,024,526	(133,943)	4,361,482	-	4,471,773	14,723,838
April 30, 2019	\$ 7,756,399	\$ (217,921)	\$ 5,077,133	\$ 4,910,217	\$ 5,044,954	\$ 22,570,782

See notes to financial statements.

**Village of South Holland, Illinois**

**Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
Year Ended April 30, 2019**

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Net change in fund balances-total governmental funds	\$ 7,846,944
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Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the lives of the assets. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital outlay	1,555,627
Depreciation	(1,693,582)

Certain items related to postemployment benefit activity are reported as deferred inflows and deferred outflows on the government-wide financial statements, but not on the fund financial statements:

Deferred outflows of resources related to pension expense	1,420,210
Deferred outflows of resources related to other postemployment benefits expense	629,270
Deferred inflows of resources related to pension expense	1,414,778
Deferred inflows of resources related to other postemployment benefits expense	(1,277,694)

The following are expenditures in the governmental funds, but the repayment of debt reduces long-term liabilities in the Statement of Net Position:

General obligation bonds	490,000
Tax incremental financing bonds	860,000
Capital appreciation bonds	650,000
Accretion of interest on capital appreciation bonds	(41,001)

In the fund financial statements, the issuance of long-term debt is considered other financing sources, but in the Statement of Net Position, debt is reported as a liability:

Issuance of bonds	(5,135,000)
Premium on issuance of bonds	(121,681)
Capital lease	(114,867)

Losses on refunding of bonds are not reflected in the fund financial statements but are recorded as part of liabilities in the Statement of Net Position.

Amortization of all losses on refunding	(78,346)
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(Continued)

Village of South Holland, Illinois

Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities (Continued)  
Year Ended April 30, 2019

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Premiums and discounts on the issuance of bonds are recorded as other financing sources/uses in the fund financial statements, but recorded as contra-liabilities in the Statement of Net Position and amortized over the life of the bonds.

Amortization of premium	\$ 48,358
Amortization of discount	(4,870)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. These activities consist of:

Change in claims payable	(74,651)
Change in accrued interest	(50,187)
Change in net pension liability	(3,600,372)
Change in compensated absences	(59,418)
Change in other postemployment benefits	<u>486,442</u>

Change in net position of governmental activities	<u>\$ 3,149,960</u>
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See notes to financial statements.

Village of South Holland, Illinois

Statement of Net Position  
Enterprise Fund  
April 30, 2019

	Water Fund
<b>Assets</b>	
Current assets:	
Cash and cash equivalents	\$ 343,063
Due from other funds	20,729
Receivables:	
Customer accounts, net	2,255,871
<b>Total current assets</b>	<u>2,619,663</u>
Noncurrent assets:	
Construction in progress	
Buildings	2,603,574
Equipment	3,906,980
Waterworks and sewerage system	13,484,239
	<u>19,994,793</u>
Less accumulated depreciation	10,412,218
<b>Total noncurrent assets</b>	<u>9,582,575</u>
<b>Total assets</b>	<u>12,202,238</u>
<b>Deferred outflows of resources</b>	
Deferred outflows due to pensions	<u>741,778</u>
<b>Liabilities</b>	
Current liabilities:	
Accounts payable	442,941
Accrued liabilities	27,338
Compensated absences	70,995
IEPA loan	181,932
<b>Total current liabilities</b>	<u>723,206</u>
Noncurrent liabilities:	
IEPA loan	2,476,192
Net pension liability	1,094,065
<b>Total noncurrent liabilities</b>	<u>3,570,257</u>
<b>Total liabilities</b>	<u>4,293,463</u>
<b>Deferred inflows of resources</b>	
Deferred inflows due to pensions	<u>68,845</u>
<b>Net Position</b>	
Net investment in capital assets	7,106,382
Unrestricted	1,475,326
<b>Total net position</b>	<u>\$ 8,581,708</u>

See notes to financial statements.

Village of South Holland, Illinois

**Statement of Revenues, Expenses and  
Changes in Net Position  
Enterprise Fund  
Year Ended April 30, 2019**

	Water Fund
<hr/>	
Operating revenues:	
Water sales	\$ 5,622,240
Penalties	1,899,853
Miscellaneous	24,729
<b>Total operating revenues</b>	<u>7,546,822</u>
Operating expenses:	
Personnel	1,429,360
Contractual	850,065
Commodities	3,904,263
Depreciation	392,425
<b>Total operating expenses</b>	<u>6,576,113</u>
<b>Operating income</b>	970,709
Nonoperating income (expense):	
Interest income	8,119
Interest (expense)	(34,913)
Contributed capital	48,489
<b>Total nonoperating income (expense)</b>	<u>21,695</u>
<b>Change in net position</b>	992,404
Net position:	
May 1, 2018	<u>7,589,304</u>
April 30, 2019	<u>\$ 8,581,708</u>

See notes to financial statements.

Village of South Holland, Illinois

Statement of Cash Flows - Enterprise Fund  
Year Ended April 30, 2019

	Water Fund
Cash flows from operating activities:	
Cash received from residents for services	\$ 6,830,195
Payments to employees	(1,411,432)
Payments to suppliers	(4,785,352)
Net cash provided by operating activities	<u>633,411</u>
Cash flows from Investing activities:	
Interest income	<u>8,119</u>
Cash flows from noncapital financing activities:	
Due from other funds	<u>136,901</u>
Cash flows from capital financing activities:	
Purchases of capital assets	(962,662)
Principal payments on debt	(179,679)
Interest paid	(34,913)
Contributed capital	48,489
Net cash used in capital financing activities	<u>(1,128,765)</u>
Net change in cash and cash equivalents	(350,334)
Cash and cash equivalents:	
May 1, 2018	<u>693,397</u>
April 30, 2019	<u>\$ 343,063</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 970,709
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation	392,425
Changes in assets, liabilities deferred outflows of resources, and deferred inflows of resources:	
Accounts receivable	(716,627)
Accounts payable	(31,024)
Accrued liabilities	6,143
Compensated absences	12,287
Deferred outflows of pension contributions	(502)
Total adjustments	<u>(337,298)</u>
Net cash provided by operating activities	<u>\$ 633,411</u>

See notes to financial statements.

Village of South Holland, Illinois

Statement of Fiduciary Net Position

Fiduciary Funds

April 30, 2019

	Pension Trust Funds	Agency Fund	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 852,504	\$ 53,274	\$ 905,778
Investments, at fair value:			
Municipal bonds	485,518	-	485,518
Corporate bonds	5,715,201	-	5,715,201
U.S. Government and agency obligations	8,808,879	-	8,808,879
Stock equities	6,165,620	-	6,165,620
Equity mutual funds	21,112,157	-	21,112,157
Other assets	158,328	-	158,328
Total assets	43,298,207	53,274	43,351,481
<b>Liabilities</b>			
Escrow deposits	-	53,274	53,274
Other	11,899	-	11,899
Total liabilities	11,899	53,274	65,173
<b>Net position</b>			
Restricted for pensions	\$ 43,286,308	\$ -	\$ 43,286,308

See notes to financial statements.

Village of South Holland, Illinois

Statement of Changes in Fiduciary Net Position  
Pension Trust Funds  
Year Ended April 30, 2019

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**Additions**

Contributions:

Employer	\$ 1,881,091
Plan members	643,131
<b>Total contributions</b>	<u>2,524,222</u>

Investment income:

Net change in fair value of investments	1,602,802
Interest and dividends	1,036,516
Total investment income	<u>2,639,318</u>
Less: Investment expense	123,117
<b>Net investment income</b>	<u>2,516,201</u>

<b>Total additions</b>	<u>5,040,423</u>
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**Deductions**

Benefits and refunds	3,095,895
Administrative expenses	75,230
<b>Total deductions</b>	<u>3,171,125</u>

<b>Change in net position</b>	1,869,298
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Net position restricted for pensions:

May 1, 2018	<u>41,417,010</u>
April 30, 2019	<u>\$ 43,286,308</u>

See notes to financial statements.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### **Note 1. Summary of Significant Accounting Policies**

The Village of South Holland provides various municipal services to its residents. These services include police protection, fire protection, paramedic services, water and sewer systems, public works operations, road and bridge maintenance and general administration. As required by accounting principles generally accepted in the United States of America, these financial statements include all of the funds and account groups of the Village of South Holland, the primary government, and South Holland Public Library, its component unit, which is included in the Village's reporting entity because of its operational and financial relationship with the Village.

The South Holland Public Library provides library services to the residents of the Village of South Holland, but is governed by a board which is separately elected by the public. Financial data of the Library has been discretely presented in the component unit column in the general purpose financial statements to emphasize that it is legally separate from the Village. Separate financial statements of the Library are not prepared.

The accounting policies of the Village of South Holland conform to accounting principles generally accepted in the United States of America as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant accounting policies:

#### ***Financial Reporting Entity***

As defined by generally accepted accounting principles (GAAP) established by the GASB, the financial reporting entity consists of the primary government, as well as component units, which are legally separate organizations for which elected officials of the primary government are financially accountable. Financial accountability is defined as:

- (1) Appointment of a voting majority of the component unit's board, and either (a) the ability to impose will by the primary government, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- (2) Fiscal dependency on the primary government.

Financial benefit or burden is created if any one of the following relationships exists:

- (1) The primary government is legally entitled to or has access to the component unit's resources.
- (2) The primary government is legally required or has assumed the obligation to finance the deficits of, provide support to, the component unit.
- (3) The primary government is obligated in some manner for the other component unit's debt.

The Village of South Holland Public Library is responsible for providing services to the Village's residents. The members of the governing board of the South Holland Public Library are elected by the voters of the Village; however, the Library is fiscally dependent on the Village as the tax levy established by the Library and bonded debt must be approved by the Village. In addition to the criteria above, if a financial benefit and burden relationship exists, a component unit should be included in the primary government's financial statements. Based on the applicable criteria, the Library is a discretely presented component unit within these financial statements.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

##### ***Government-Wide and Fund Financial Statements***

Government-Wide Financial Statements: The government-wide Statement of Net Position and Statement of Activities report the overall financial activity of the Village. Eliminations have been made to minimize the double-counting of internal activities of the Village. The financial activities of the Village consist of governmental activities, which are primarily supported by taxes and intergovernmental revenues, and business-type activities, which rely to a significant extent on fees and charges for services.

The Statement of Net Position presents the Village's non-fiduciary assets and liabilities with the difference reported in three categories:

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds and other debt that are attributable to the acquisition, construction, or improvement of those assets.

*Restricted net position* result when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of net position that does not meet the criteria of the two preceding categories.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function (i.e., general government, public safety, etc.) are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs (including fines and fees), and (b) grants and contributions that are restricted to meeting the operational requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fiduciary funds are excluded from the government-wide financial statements.

Fund Financial Statements: Separate financial statements are provided for governmental funds, proprietary funds and fiduciary (agency) funds, even though the latter are excluded from the government-wide financial statements. The fund financial statements provide information about the Village's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The Village used funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregation transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balance set of accounts.

The Village administers the following major governmental funds:

*General Fund* - This is the Village's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The services which are administered by the Village and accounted for in the general fund include general government, public safety, public works, and garbage.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### **Note 1. Summary of Significant Accounting Policies (Continued)**

*Interstate 80 TIF Fund* - This Capital Project fund is used to account for the incremental property taxes and related redevelopment costs pertaining to the Interstate 80 TIF District.

*Road Bond Series 2019 Fund* - This Capital Project fund is used to account for the construction costs related to the Village infrastructure improvement project.

*Park Fund* - This Special Revenue fund is used to account for the financial resources of the Village's community center. The services which are administered by the Village and accounted for in the Park Fund include the Village's fitness center, pre-school, and facilities rentals.

The Village administers the following major proprietary fund:

*Water Fund* - accounts for the provision of water services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including but not limited to, administration, operations, maintenance, financing and related debt service and billing and collection.

Additionally, the Village administers fiduciary (pension trust) funds for assets held by the Village in a fiduciary capacity on behalf of certain public safety employees and an agency fund that is used to account for assets held by the Village for others in an agency capacity.

#### **Measurement Focus and Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the Village gives (or receives) value without directly receiving (or giving) equal value in exchange, include various taxes, state shared revenues and various state, federal and local grants. On an accrual basis, revenues from taxes are recognized when the Village has a legal claim to the resources. Grants, entitlements, state shared revenues and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal year, subject to judgment and consistency so as not to artificially distort normal revenue patterns, except for property taxes which are further explained in Note 3.

Significant revenue sources which are susceptible to accrual include property taxes, other taxes, grants, charges for services, and interest. All other revenue sources are considered to be measurable and available only when cash is received.

Expenditures should be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term liabilities, which should be recognized when due. However, compensated absences are recorded only when payment is due (upon employee retirement or termination). General capital asset acquisitions are reported as expenditures in governmental funds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal ongoing operations.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

##### *Assets, liabilities, and net position or fund balance*

##### **Cash and Cash Equivalents**

For purposes of the Statement of Cash Flows, the Village's proprietary fund types consider all highly liquid investments with maturities of three months or less, at the date of purchase to be cash equivalents.

##### **Investments**

In accordance with GASB No. 72, *Fair Value Measurement and Application*, the Village reports all other investments at fair value. Short-term investments are reported at amortized cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Fair value for the majority of fixed income securities is determined by using quoted market prices by independent pricing services.

##### **Interfund Receivables, Payables and Activity**

The Village has the following types of transactions between funds:

*Loans*—amounts provided with a requirement for repayment. Interfund loans are reported as due from other funds in lender funds and due to other funds in borrower funds for short-term borrowings and advances to other funds in lender funds and advances from other funds in borrower funds for long-term borrowings. Amounts are reported as internal balances in the government-wide Statement of Net Position.

*Reimbursements*—repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

*Transfers*—flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds, transfers in/out are reported as a separate category after non-operating revenues and expenses.

##### **Inventories**

Inventories are accounted for at cost, using the first-in, first-out method. Inventories are accounted for under the consumption method, whereby acquisitions are recorded in inventory accounts initially and charged as expenditures when used.

##### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

##### **Capital and Intangible Assets**

Capital assets which include land, streets, buildings, storm sewers, sanitary sewers, water mains, vehicles and intangible assets, which include easements and similar items, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of more than \$30,000, and an estimated useful life of greater than one year. Additions or improvements that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Expenditures for asset acquisitions and improvements are stated as capital outlay expenditures in the governmental funds.

These assets have been valued at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at their estimated fair market value at the date of donation.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

Interest incurred during the construction phase of capital assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets' lives are not capitalized.

Gains or losses from sales or retirements of capital assets are included in the operations on the Statement of Activities.

Depreciation of capital assets is recorded in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position and is provided on the straight-line basis over the following estimated useful lives:

Estimated	Useful Lives
Land improvements	15 – 30 years
Buildings	40 – 50 years
Machinery and equipment	10 – 20 years
Streets and sidewalks	20 years
Storm	25 years
Streetlights	10 years
Distribution system	40 years

#### Deferred Outflows of Resources, Deferred Inflows of Resources and Unearned Revenues

Deferred outflows of resources arise when the consumption of net position in one period is applicable to future periods. The Village reflects its deferred pension contributions, and deferred losses on bond refunding as deferred outflows of resources.

Deferred inflows of resources are the acquisition of net position or fund balance that is applicable to future reporting periods. Deferred inflows of resources arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period for the governmental funds. Deferred inflows of resources also result when timing requirements relating to imposed tax revenues are not met, as in when property tax receivables are recorded prior to the period the levy is intended to finance. In addition, the Village reports deferred inflows due to pensions on the government-wide financial statements. See Note 7 for pension related disclosures.

Unearned revenues arise when resources are received by the Village before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when revenue recognition criteria are met or when the Village has a legal claim to the resources, the liability for unearned revenues is removed from the financial statements and revenue is recognized.

#### Compensated Absences

Village employees accumulate vacation hours for subsequent use or for payment upon termination, death or retirement. All accrued vacation pay is recognized as an expense and as a liability of the enterprise funds at the time the liability is incurred. Governmental fund types record accumulated vacation pay as an expenditure in the current year to the extent it is paid or is expected to be paid with available financial resources; otherwise, it is accounted for as a short-term liability in the Statement of Net Position.

#### Long-Term Obligations

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations, including compensated absences, are reported as liabilities in the applicable governmental or business-type activities and proprietary fund Statement of Net Position. Bond premiums and discounts are deferred and amortized on a straight-line basis over the life of the bonds. Bond issuance costs are expensed when incurred.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Debt service funds are specifically established to account for and service the long-term obligations for the governmental funds debt. Enterprise funds individually account for and service the applicable debt that benefits those funds.

#### Claims and Judgments

Liabilities resulting from claims and judgments, including claims incurred but not reported, have been reflected in the financial statements.

#### Fund Balances

Within the governmental fund types, the Village's fund balances are reported in one of the following classifications:

*Nonspendable* – includes amounts that cannot be spent because they are either (a) not in spendable form; or (b) legally or contractually required to be maintained intact.

*Restricted* – includes amounts that are restricted to specific purposes, that is, when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed* – includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Village's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Village removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The Village's highest level of decision-making authority rests with the Village's Board of Trustees. The Village passes formal resolutions to commit their fund balances. At April 30, 2019, the Village had no committed fund balances.

*Assigned* – includes amounts that are constrained by the Village's intent to be used for specific purposes, but that are neither restricted nor committed. Intent is expressed by: (a) the Village's Board of Trustees itself; or (b) a body or official to which the Board of Trustees has delegated the authority to assign amounts to be used for specific purposes. The Village's Board of Trustees has not authorized any other body or official to assign amounts for specific purpose within the General Fund. Within the other governmental fund types (special revenue, debt service, capital projects) resources are assigned in accordance with the established fund purpose and approved budget/appropriation. Residual fund balances in these fund types that are not restricted or committed are reported as assigned. Within these same funds, a residual deficit, if any, is reported as unassigned. At April 30, 2019, the Village has no assigned balances.

*Unassigned* – includes the residual fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

It is the Village's policy for the General Fund to consider restricted resources to have been spent first when an expenditure is incurred for which both restricted and unrestricted (i.e., committed, assigned or unassigned) fund balances are available, followed by committed and then assigned fund balances. Unassigned amounts are used only after the other resources have been used.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

For all other governmental funds, it is the Village's policy to consider unrestricted resources (i.e., committed, assigned) to have been spent first, followed by restricted resources.

At April 30, 2019, the Village's fund balance restrictions were for the following purposes:

Restricted purpose:

Special revenue:

MFT projects		\$ 1,204,670
Debt service		17,486

Capital projects:

Interstate 80 TIF District	5,077,133	
2019 Street Improvement Fund	4,910,217	
Other TIF Districts and capital projects	4,435,225	14,422,575
Total restricted		<u>\$ 15,644,731</u>

#### Capital Contributions

Capital contributions reported in the governmental and proprietary funds represent capital assets donated from outside parties, principally developers.

#### Accounting Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenditures/expenses during the period. Actual results could differ from these estimates.

#### Restatement

The Village's net position has been restated as of April 30, 2018. The restatement is a result of the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. In accordance with GASB 75, the Village now reports an OPEB liability on its financial statements, as well as deferred outflows of resources and deferred inflows of resources. In addition, the impact of implementing this statement resulted in a restatement of beginning net position for governmental activities to adjust for the OPEB liability. Restatement of the beginning net position for deferred outflows of resources and deferred inflows of resources was not done because it was not practicable to determine such amounts.

The Village's net position as of April 30, 2018 has been restated as follows:

	Governmental
	Activities
Net Position, April 30, 2018	\$ 40,672,752
Change in Total OPEB liability	(1,572,260)
Net Position as restated, April 30, 2018	<u>\$ 39,100,492</u>

#### Note 2. Cash and Investments

Cash and investments are held separately and in pools by several of the Village's funds. The Village maintains various cash and investment pools that are available for use by all funds. Income from pooled investments is allocated to the funds based on their proportional share of their investment balance. The deposits and investments of the Police and Firefighters' Pension Funds (Pension Funds) are held separately.

Village of South Holland, Illinois

Notes to Financial Statements

Note 2. Cash and Investments (Continued)

A summary of cash and investments as of April 30, 2019, is as follows:

	Governmental & Business- Type Activities	Fiduciary Funds			Component Unit Library
		Police Pension Fund	Fire Pension Fund	Agency Fund	
Cash	\$ 4,495,691	\$ 7,693	\$ 10,000	\$ 53,274	\$ 365,678
Money market	-	700,664	134,147	-	-
Illinois Funds	23,543,159	-	-	-	959,048
U.S. Government Agencies	-	4,743,583	2,940,832	-	-
U.S. Treasuries	-	749,662	374,802	-	-
Municipal bonds	-	186,200	299,318	-	-
Corporate bonds	-	3,372,132	2,343,069	-	-
Stock equities	-	4,274,365	1,891,255	-	-
Mutual Funds	-	13,866,895	7,245,262	-	-
Total	\$ 28,038,850	\$ 27,901,194	\$ 15,238,685	\$ 53,274	\$ 1,324,726

**Deposits:** The Village is authorized to make deposits in commercial banks and savings and loan institutions and make investments in obligations of the U.S. Treasury and U.S. Government Agencies, obligations of states and their political subdivisions, savings accounts, credit union shares, repurchase agreements, under certain statutory restrictions, commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois Funds. Pension funds may also invest in certain non-U.S. obligations, mortgages, veteran's loans, and life insurance company contracts.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Fund's share price, which is the price the investment could be sold for.

*Investment policies.* The Village and the Library's investments are made in accordance with the Public Funds Investment Act (30 ILCS 235/1) (the Act) and the Village's investment policy. The Police and Firefighters' Pension Funds' investments are made in accordance with the Illinois Pension Code (40 ILCS 5/1-113.2 to 113.10) and each respective pension funds' investment policy. The Pension Funds' investment policies limit the maximum maturity for any single investment at ten years. However, a larger term investment may be utilized if approved by the Board.

*Custodial credit risk – deposits.* Custodial credit risk is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. The Village does not have a deposit policy for custodial credit risk. As of April 30, 2019, the carrying amount of the Village's deposits with financial institutions, excluding cash on hand of \$550, totaled \$4,441,971. As of April 30, 2019, the carrying amount of the Library's deposits, excluding cash on hand of \$100, was \$1,324,626. Total bank balances relating to the Village's and Library's deposits with financial institutions totaled \$6,307,148. These bank balances are fully insured and collateralized.

*Interest rate risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates, the Village's investment policy requires diversified investments to eliminate the risk of loss resulting in over-concentration in a specific maturity. However, the Village's investment policy does not specifically identify limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. As of April 30, 2019, the Village did not have any investments.

## Village of South Holland, Illinois

### Notes to Financial Statements

#### Note 2. Cash and Investments (Continued)

In accordance with their investment policies, the pension funds limit their exposure to interest rate risk by structuring the portfolios to provide liquidity for short- and long-term cash flow needs while providing a reasonable rate of return based on the current market.

As of April 30, 2019, the Police Pension Fund had the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
Police Pension Fund					
Corporate bonds	\$ 3,372,132	\$ -	\$ 2,524,652	\$ 847,480	\$ -
Municipal bonds	186,200	126,006	-	60,194	-
U.S. Government Agencies	4,743,583	427,364	1,765,675	2,550,544	-
U.S. Treasuries	749,662	749,662	-	-	-
Total Police Pension	\$ 9,051,577	\$ 1,303,032	\$ 4,290,327	\$ 3,458,218	\$ -

As of April 30, 2019, the Firefighters' Pension Fund had the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
Fire Pension Fund					
Corporate bonds	\$ 2,343,069	\$ -	\$ 1,980,619	\$ 362,450	\$ -
Municipal bonds	299,318	-	299,318	-	-
U.S. Government Agencies	2,940,832	217,484	1,183,849	1,539,499	-
U.S. Treasuries	374,802	374,802	-	-	-
Total Firefighters' Pension	\$ 5,958,021	\$ 592,286	\$ 3,463,786	\$ 1,901,949	\$ -

*Credit risk.* State law limits investments in stock equities, corporate bonds and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations (NRSROs). It is the Village's policy to limit its investments in these types to the top rating issued by NRSROs. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Village helps limit its exposure to credit risk by diversifying investments to minimize the risk of loss resulting from over concentration of assets in a specific maturity period, a single issuer, or an individual class of securities. As of April 30, 2019, the Village did not have any investments other than those deposited in the Illinois Funds.

The Pension Funds' general investment policies follow the prudent person rule subject to the specific restrictions of the Illinois Pension Code and the Pension Funds' asset allocation policy. Under the prudent person rule, investments shall be made with the care, skill, prudence and diligence under the circumstances then prevailing that a prudent person acting in like capacity and familiar with such matters would use in the investment of a fund or like character and with like aims.

As of April 30, 2019, the Village's Police Pension Fund investments in U.S. Treasury obligations, U.S. Agency obligations, state and local obligations and corporate bonds obligations were rated A1 (\$226,943), A2 (\$697,669), A3 (\$1,093,426), AA (\$60,194), AA+ (\$126,006), AA2 (\$76,194), AAA (\$5,493,245), Baa1 (\$941,557) and Baa2 (\$336,343).

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 2. Cash and Investments (Continued)

As of April 30, 2019, the Village's Firefighters' Pension Fund investments in U.S. Treasury obligations, U.S. Agency obligations, state and local obligations and corporate bonds obligations were rated A1 (\$77,514), A2 (\$427,272), A3 (\$737,717), AAA (\$3,614,952), Baa1 (\$752,138) and Baa2 (\$348,428).

*Concentration of credit risk.* The Village's investment policy requires diversified investments to eliminate the risk of loss resulting in over-concentration in a specific issuer or class of securities. The diversification required is as follows:

- a. Up to a 100 percent investment in bonds, notes, certificates of indebtedness, treasury bills or other securities now or hereafter issued by the United States of America, its agencies and allowable instrumentalities;
- b. Up to a 90 percent investment in interest-bearing saving accounts, certificates of deposit or time deposits or any other investments constituting direct obligations of any bank as defined by the Illinois Banking Act, or certificates of deposits with federally insured institutions that are collateralized or insured at levels acceptable to the Village in excess of the \$250,000 provided by the Federal Deposit Insurance Corporation coverage limit; and
- c. Up to a 33 percent investment in collateralized repurchase agreements, commercial paper, the Illinois Funds or the Illinois Municipal League Liquid Asset Fund.

At April 30, 2019, the Village was not exposed to concentration of credit risk.

The Pension Funds' investment policies require diversification of investment to avoid unreasonable risk.

As of April 30, 2019, more than 5 percent of the Police Pension Fund's investments are in the following U.S. Government Agencies: Federal Home Loan Bank and Federal Farm Credit Bank. The investment comprise 12.1 percent and 7.5 percent of the Police Pension Fund's total investments, respectively.

As of April 30, 2019, more than 5 percent of the Firefighters' Pension Fund's investments are in the following U.S. Government Agencies: Federal Home Loan Bank and Federal Farm Credit Bank. The investment comprise 7.3 percent and 9.0 percent of the Firefighters' Pension Fund's total investments, respectively.

*Custodial credit risk.* For an investment, this is the risk that, in the event of failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The Village's investment policy states that all security transactions, including collateral for any repurchase agreements, entered into by the Village shall be conducted on a delivery versus payment basis, which requires the delivery of securities with an exchange of money for those securities. The policy also states that securities will be held by a third party custodian designated by the Treasurer and evidenced by safekeeping receipts and reports. The U.S. Treasuries, U.S. Government agencies, municipal bonds, and corporate bonds are held by the Village's agent in the Village's name. The Illinois Funds, stock equities and equity mutual funds are not subject to custodial credit risk.

Village of South Holland, Illinois

Notes to Financial Statements

**Note 2. Cash and Investments (Continued)**

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the Village categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation on the inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The Village has the following recurring fair value measurements as of April 30, 2019:

Investments by fair value level	Fair Value Measurements			
	4/30/2019	Level 1	Level 2	Level 3
<b>Fire Pension Fund</b>				
U.S. Treasuries	\$ 374,802	\$ -	\$ 374,802	\$ -
U.S. Agencies	2,940,832	-	2,940,832	-
Corporate Bonds	2,343,069	-	2,343,069	-
Municipal Bonds	299,318	-	299,318	-
Common Stock	1,891,255	1,891,255	-	-
Equity Investments - Mutual Funds	7,245,262	7,245,262	-	-
<b>Total Fire Pension Fund</b>	<b>\$ 15,094,538</b>	<b>\$ 9,136,517</b>	<b>\$ 5,958,021</b>	<b>\$ -</b>
<b>Police Pension Fund</b>				
U.S. Treasuries	\$ 749,662	\$ -	\$ 749,662	\$ -
U.S. Agencies	4,743,583	-	4,743,583	-
Corporate Bonds	3,372,132	-	3,372,132	-
Municipal Bonds	186,200	-	186,200	-
Common Stock	4,274,365	4,274,365	-	-
Equity Investments - Mutual Funds	13,866,895	13,866,895	-	-
<b>Total Police Pension Fund</b>	<b>\$ 27,192,837</b>	<b>\$ 18,141,260</b>	<b>\$ 9,051,577</b>	<b>\$ -</b>

The Village has investments measured at net asset value (NAV) such as the Illinois Funds. In addition, the Village has investments measured at amortized cost as the remaining maturity at purchase is less than one year, such as participating certificates of deposit and money market accounts. The following are investments measured at NAV or amortized cost.

Instruments measured by net asset value (NAV), and amortized cost	04/30/2019	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
<b>Village:</b>				
Illinois Funds	\$ 23,543,159	N/A	Daily	1 day
<b>Village Public Library:</b>				
Illinois Funds	959,048	N/A	Daily	1 day
<b>Police Pension Fund:</b>				
Money Market	700,664	N/A	Daily	1 day
<b>Firefighters' Pension Fund:</b>				
Money Market	134,147	N/A	Daily	1 day
	<u>\$ 25,337,018</u>			

**Village of South Holland, Illinois**

**Notes to Financial Statements**

**Note 3. Property Taxes**

The Village annually establishes a legal right to the property tax assessments upon the enactment of a tax levy ordinance by the Village Board. These tax assessments are levied in December and attach as an enforceable lien on the previous January 1. Tax bills are prepared by Cook County and issued on or about February 1 and August 1, and are payable in two installments which become due on or about March 1 and September 1. The County collects such taxes and periodically remits them to the Village. Property taxes are recognized as a receivable at the time they are levied. In the governmental activities of the government-wide financial statements and the governmental funds of the fund financial statements, since the 2017 tax levy is intended to finance the expenditures for the year ended April 30, 2019, revenue from the entire 2018 tax levy has been deferred for recognition to the year ending April 30, 2020. The 2017 property tax levy, together with any prior levy year collections, has been recognized as revenue of the governmental funds for the year ended April 30, 2019. A 1 percent reduction of the tax levy amount for collection losses has been made to reduce the property taxes receivable to the estimated amount to be collected.

**Note 4. Capital Assets**

Governmental Activities

A summary of the changes in capital assets for governmental activities of the Village is as follows:

	Balance, May 1, 2018	Additions	Retirements	Balance, April 30, 2019
Governmental activities:				
Capital assets not being depreciated:				
Land and rights of way	\$ 33,694,121	\$ -	\$ -	\$ 33,694,121
Construction in progress	654,929	906,841	48,489	1,513,281
	<u>34,349,050</u>	<u>906,841</u>	<u>48,489</u>	<u>35,207,402</u>
Capital assets being depreciated:				
Infrastructure	49,154,847	-	-	49,154,847
Land improvements	4,433,494	105,836	-	4,539,330
Municipal buildings and grounds	20,231,756	398,697	-	20,630,453
Equipment	5,950,696	192,742	-	6,143,438
	<u>79,770,793</u>	<u>697,275</u>	<u>-</u>	<u>80,468,068</u>
Less accumulated depreciation for:				
Infrastructure	30,334,285	678,320	-	31,012,605
Land improvements	2,208,629	194,536	-	2,403,165
Municipal buildings and grounds	6,643,865	543,279	-	7,187,144
Equipment	4,625,078	277,447	-	4,902,525
	<u>43,811,857</u>	<u>1,693,582</u>	<u>-</u>	<u>45,505,439</u>
Total capital assets being depreciated, net	<u>35,958,936</u>	<u>(996,307)</u>	<u>-</u>	<u>34,962,629</u>
Governmental activities capital assets, net	<u>\$ 70,307,986</u>	<u>\$ (89,466)</u>	<u>\$ 48,489</u>	<u>\$ 70,170,031</u>

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 4. Capital Assets (Continued)**

Business-Type Activities

A summary of changes in capital assets for business-type activities of the Village is as follows:

	Balance, May 1, 2018	Additions	Retirements	Balance, April 30, 2019
Business-type activities:				
Capital assets being depreciated:				
Water system	\$ 12,654,936	\$ 829,303	\$ -	\$ 13,484,239
Buildings	2,603,574	-	-	2,603,574
Operating equipment	3,773,621	133,359	-	3,906,980
	<u>19,032,131</u>	<u>962,662</u>	<u>-</u>	<u>19,994,793</u>
Less accumulated depreciation for:				
Waterworks system	6,592,299	229,128	-	6,821,427
Buildings	1,700,613	59,969	-	1,760,582
Operating equipment	1,726,881	103,328	-	1,830,209
	<u>10,019,793</u>	<u>392,425</u>	<u>-</u>	<u>10,412,218</u>
Total Business-type activities capital assets, net	<u>\$ 9,012,338</u>	<u>\$ 570,237</u>	<u>\$ -</u>	<u>\$ 9,582,575</u>

**Village of South Holland, Illinois**

**Notes to Financial Statements**

**Note 4. Capital Assets (Continued)**

Component Unit

A summary of changes in capital assets for the component unit of the Village is as follows:

	Balance, May 1, 2018	Additions	Retirements	Balance, April 30, 2019
Component unit:				
Capital assets not being depreciated:				
Construction in progress	\$ 441,776	\$ -	\$ 441,776	\$ -
Capital assets being depreciated:				
Library building	6,362,430	391,342	-	6,753,772
Infrastructure	350,164	-	-	350,164
Land improvements	49,868	-	-	49,868
Equipment	31,032	-	-	31,032
	<u>6,793,494</u>	<u>391,342</u>	<u>-</u>	<u>7,184,836</u>
Less accumulated depreciation for:				
Library building	4,936,488	134,800	-	5,071,288
Infrastructure	73,532	7,003	-	80,535
Land improvements	9,973	2,493	-	12,466
Equipment	19,655	2,069	-	21,724
	<u>5,039,648</u>	<u>146,365</u>	<u>-</u>	<u>5,186,013</u>
Capital assets being depreciated, net	<u>1,753,846</u>	<u>244,977</u>	<u>-</u>	<u>1,998,823</u>
Component units capital assets total	<u>\$ 2,195,622</u>	<u>\$ 244,977</u>	<u>\$ 441,776</u>	<u>\$ 1,998,823</u>

Depreciation was charged to functions/activities as follows:

	Governmental Activities	Business-Type Activities	Component Unit
General government	\$ 738,341	\$ -	\$ -
Public safety:			
Fire department	223,006	-	-
Police department	389,855	-	-
Building department	68,132	-	-
Public works	141,035	-	-
Garbage department	133,213	-	-
Water	-	392,425	-
Library	-	-	146,365
	<u>\$ 1,693,582</u>	<u>\$ 392,425</u>	<u>\$ 146,365</u>

Village of South Holland, Illinois

Notes to Financial Statements

**Note 5. Long-Term Obligations**

The following is a summary of long-term obligation transactions of the Village's governmental activities for the year ended April 30, 2019:

	May 1, 2018	Additions	Reductions	April 30, 2019	Due Within One Year
General obligation bonds	\$ 4,240,000	\$ 5,135,000	\$ 490,000	\$ 8,885,000	\$ 595,000
Premium on general obligation bonds	-	121,681	3,042	118,639	-
Discount on general obligation bonds	(11,811)	-	(1,558)	(10,253)	-
	4,228,189	5,256,681	491,484	8,993,386	595,000
General obligation TIF bonds	9,595,000	-	860,000	8,735,000	915,000
Premium on general obligation TIF bonds	358,753	-	45,316	313,437	-
Discount on general obligation TIF bonds	(25,695)	-	(3,312)	(22,383)	-
	9,928,058	-	902,004	9,026,054	915,000
Capital appreciation bonds	1,012,532	41,001	650,000	403,533	403,533
Capital lease	-	114,867	-	114,867	37,444
Compensated absences	584,800	644,218	584,800	644,218	644,218
Claims payable	636,958	762,297	687,646	711,609	635,060
Net pension liability	19,201,871	3,600,372	-	22,802,243	-
Other postemployment benefits	10,327,047	-	486,442	9,840,605	-
	\$ 26,080,626	\$ 6,056,767	\$ 3,114,730	\$ 29,022,663	\$ 2,595,195

Additions include \$150,983 in accreted interest on capital appreciation bonds which are included in long-term liabilities.

The General Fund is typically used to liquidate compensated absences and other postemployment benefits.

The following is a summary of changes in long-term debt transactions of the Village's business-type activities for the year ended April 30, 2019:

	May 1, 2018	Additions	Reductions	April 30, 2019	Due Within One Year
IEPA Loan	\$ 2,837,803	\$ -	\$ 179,679	\$ 2,658,124	\$ 181,932
Compensated absences	58,708	70,995	58,708	70,995	70,995
Net pension liability	149,269	944,796	-	1,094,065	-
	\$ 3,045,780	\$ 1,015,791	\$ 238,387	\$ 3,823,184	\$ 252,927

**Village of South Holland, Illinois**

**Notes to Financial Statements**

**Note 5. Long-Term Obligations (Continued)**

The following is a summary of changes in compensated absences of the Village's component unit for the year ended April 30, 2019:

	May 1, 2018	Additions	Reductions	April 30, 2019	Due Within One Year
Compensated absences	\$ 56,871	\$ 54,066	\$ 56,871	\$ 54,066	\$ 54,066
Net pension liability	145,606	971,901	-	1,117,507	-
	<u>\$ 202,477</u>	<u>\$ 1,025,967</u>	<u>\$ 56,871</u>	<u>\$ 1,171,573</u>	<u>\$ 54,066</u>

Details of the Village's long-term obligations as of April 30, 2019, are as follows:

**General Obligation Bonds:**

A general obligation corporate purpose bond issued for refunding the prior issue of 2005 associated with the improvement of public streets and other Village infrastructure, dated December 20, 2012 provides for serial retirement of the principal annually on December 15. Principal retired will be \$500,000 in fiscal year 2020, \$515,000 in fiscal year 2021, \$520,000 in fiscal year 2022, \$535,000 in fiscal year 2023, \$550,000 in fiscal year 2024, \$555,000 in fiscal year 2025 and \$575,000 in fiscal year 2026. Interest is payable between rates of 2.0% and 2.3%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy. \$ 3,750,000

A general obligation corporate purpose bond issued to finance public street and other Village public infrastructure improvements, dated February 5, 2019 provides for serial retirement of the principal annually on December 15. Principal retired will be \$95,000 in 2020, \$495,000 in fiscal year 2021, \$510,000 in fiscal year 2022, \$525,000 in fiscal year 2023, \$540,000 in fiscal year 2024, \$560,000 in fiscal year 2025, \$575,000 in fiscal year 2026, \$595,000 in fiscal year 2027, \$610,000 in fiscal year 2028 and \$630,000 in fiscal year 2029. Bonds maturing in fiscal 2027 are callable at the option of the Village on any date on or after December 15, 2025 at a price of par plus accrued interest. Interest is payable at 3.0%. These bonds are intended to be financed from the extended tax levy. 5,135,000

**Total general obligation bonds** 8,885,000

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 5. Long-Term Obligations (Continued)

##### General Obligation TIF Bonds:

A general obligation corporate purpose bond issued for refunding the prior issue of 2006 associated with Route 6/South Park Avenue Tax Incremental Financing District, dated December 20, 2012 provides for serial retirement of the principal annually on December 15. Principal retired will be \$505,000 in fiscal year 2020, \$515,000 in fiscal year 2021, \$535,000 in fiscal year 2022, \$545,000 in fiscal year 2023, \$555,000 in fiscal year 2024, \$570,000 in fiscal year 2025 and \$580,000 in fiscal year 2026. Interest is payable between rates of 2.0% and 2.3%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy. 3,805,000

A general obligation corporate purpose bond issued for refunding the prior issue of 2007A associated with Downtown Tax Incremental Financing District, dated April 6, 2015 provides for serial retirement of the principal annually on December 15. Principal retired will be \$195,000 in fiscal year 2020, \$210,000 in fiscal year 2021, \$235,000 in fiscal year 2022, \$255,000 in fiscal year 2023, \$280,000 in fiscal year 2024, \$310,000 in fiscal year 2025, \$340,000 in fiscal year 2026, and \$370,000 in fiscal year 2027. Interest is payable between rates of 1.5% and 3.3%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy. 2,195,000

A general obligation corporate purpose bond issued for refunding the prior issue of 2007C associated with Downtown Tax Incremental Financing District, dated April 6, 2015 provides for serial retirement of the principal annually on December 15. Principal retired will be \$215,000 in fiscal year 2020, \$245,000 in fiscal year 2021, \$280,000 in fiscal year 2022, \$310,000 in fiscal year 2023, \$350,000 in fiscal year 2024, \$395,000 in fiscal year 2025, \$445,000 in fiscal year 2026, and \$495,000 in fiscal year 2027. Interest is payable between rates of 4.0% and 5.0%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy. 2,735,000

**Total general obligation TIF bonds** 8,735,000

A general obligation capital appreciation bond issue for Veterans Park reconstruction, dated March 27, 2007 provides for the serial retirement of the principal annually on December 15. Principal retired will be \$403,533 in fiscal year 2020. Interest accrues at rates between 3.90% and 4.04%. Included in the principal balance outstanding is \$150,983 of accumulated accreted interest. 403,533

On September 30, 2010, the Village entered into an agreement with the Illinois Environmental Protection Agency to borrow \$3,959,705, of which the Village had draw downs totaling \$3,750,471. The loan bears interest at 1.25% and is due in semi-annual installments on June 30 and December 30 each year through June 30, 2031. Debt is retired by the Water Fund. The loan proceeds were utilized for capital improvements. 2,658,124

**Total long-term debt obligations** \$ 20,681,657

**Village of South Holland, Illinois**

**Notes to Financial Statements**

**Note 5. Long-Term Obligations (Continued)**

The future debt service requirements to amortize the total long-term debt obligations of the Village, excluding compensated absences and other postemployment benefits, including interest as of April 30, 2019, are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 1,762,550	\$ 639,784	\$ 2,402,334
2021	1,980,000	458,475	2,438,475
2022	2,080,000	408,815	2,488,815
2023	2,170,000	355,810	2,525,810
2024	2,275,000	299,685	2,574,685
2025-2029	7,605,000	555,075	8,160,075
	17,872,550	2,717,644	20,590,194
Accumulated accreted interest	150,983	(150,983)	-
	<u>\$ 18,023,533</u>	<u>\$ 2,566,661</u>	<u>\$ 20,590,194</u>

The future debt service requirements to amortize the total long-term debt obligations of the Village's business-type activities, excluding compensated absences, including interest as of April 30, 2019, are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 181,932	\$ 32,660	\$ 214,592
2021	184,213	30,379	214,592
2022	186,523	28,069	214,592
2023	188,862	25,730	214,592
2024	191,230	23,362	214,592
2025-2029	992,725	80,234	1,072,959
2030-2033	732,639	18,429	751,068
	<u>\$ 2,658,124</u>	<u>\$ 238,863</u>	<u>\$ 2,896,987</u>

**Note 6. Lease Commitments**

The Village entered into a capital lease on August 15, 2018 for fitness equipment. The total equipment cost was \$149,867; however, individual items were less than the Village's capitalization threshold and were not capitalized. Future minimum lease payments, including interest at 2.24 percent are due on August 15 as follows:

<u>Fiscal Year Ending April 30,</u>	<u>Amount</u>
2020	\$ 40,023
2021	40,023
2022	40,023
Total minimum lease payments	120,069
Less interest	(5,202)
Present value minimum lease payments	<u>\$ 114,867</u>

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 7. Pension and Retirement Plan Commitments

Substantially all Village employees are covered under one of the following employee retirement plans:

##### ***Illinois Municipal Retirement Fund***

*Plan Description.* The Village's defined benefit pension plan for regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The Village plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained online at [www.imrf.org](http://www.imrf.org).

*Benefits Provided.* The Village participates in IMRF's Regular Plan (RP). Employees hired **before** January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3 percent of the final rate of earnings for the first 15 years of service credit, plus 2 percent for each year of service credit after 15 years to a maximum of 75 percent of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3 percent of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3 percent of the final rate of earnings for the first 15 years of service credit, plus 2 percent for each year of service credit after 15 years to a maximum of 75 percent of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3 percent of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Employees Covered by Benefit Term.* As of April 30, 2019, the following employees were covered by the benefit terms:

	<u>Membership</u>
Inactive Plan members or beneficiaries currently receiving benefits	124
Inactive Plan members entitled to but not yet receiving benefits	92
Active Plan members	<u>119</u>
Total membership	<u><u>335</u></u>

*Contributions.* As set by statute, the Village's Regular Plan Members are required to contribute 4.5 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The Village's annual contribution rates for calendar years 2019 and 2018 were 9.83 percent and 12.92 percent, respectively. For the fiscal year ended April 30, 2019, the Village contributed \$676,001 to the plan.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 7. Pension and Retirement Plan Commitments (Continued)

##### *Illinois Municipal Retirement Fund (Continued)*

The contributions as of April 30, 2019, are reported in the financial statements as follows:

Governmental Activities - general government expense	\$ 437,400
Business-Type Activities and Water Fund	118,036
Component Unit - Library	<u>120,565</u>
<b>Total</b>	<b><u><u>\$ 676,001</u></u></b>

The Village also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Net Pension Liability.* The Village's net pension liability was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The following are the methods and assumptions used to determine total pension liability at December 31, 2018:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50 percent.
- **Salary Increases** were expected to be 3.39 percent to 14.25 percent, including inflation.
- The **Investment Rate of Return** was assumed to be 7.25 percent.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- For **Non-disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 7. Pension and Retirement Plan Commitments (Continued)**

***Illinois Municipal Retirement Fund (Continued)***

<b>Asset Class</b>	<b>Portfolio Target Percentage</b>	<b>Long-Term Expected Real Rate of Return</b>
Domestic Equity	37%	7.15%
International Equity	18%	7.25%
Fixed Income	28%	3.75%
Real Estate	9%	6.25%
Alternative Investments	7%	3.20 - 8.50%
Cash Equivalents	1%	2.50%
Total	100%	

The assumptions were changed from the prior year as follows:

- The investment rate of return was changed from 7.50 percent to 7.25 percent.

*Single Discount Rate.* A Single Discount Rate of 7.25 percent was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return (7.25 percent) on pension plan investments during the period in which the fiduciary net position is projected to be sufficient to pay benefits, and
2. The tax-exempt municipal bond rate (3.71 percent) based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date to the extent that the contributions for use with the long-term expected rate of return are not met.

IMRF's fiduciary net position at December 31, 2018 was projected to be available to make all projected future benefit payments of current active and inactive members and all benefit recipients. For the purpose of the most recent valuation, the expected rate of return on plan investments is not adjusted by the municipal bond rate, and the resulting single discount rate is 7.25 percent.

*Changes in the Net Pension Liability:*

The following table shows the components of the Village's total pension liability and related plan fiduciary net position for the year ended December 31, 2018:

Village of South Holland, Illinois

Notes to Financial Statements

Note 7. Pension and Retirement Plan Commitments (Continued)

Illinois Municipal Retirement Fund (Continued)

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
<b>Balances at January 1, 2018</b>	\$ 36,816,094	\$ 35,895,756	\$ 920,338
Changes for the year:			
Service Cost	527,795	-	527,795
Interest on the Total Pension Liability	2,704,359	-	2,704,359
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual Experience of Total Pension Liability	788,531		788,531
Changes of Assumptions	1,104,015	-	1,104,015
Contributions - Employer	-	728,938	(728,938)
Contributions - Employees	-	253,998	(253,998)
Net Investment Income	-	(1,995,757)	1,995,757
Benefit Payments, Including Refunds of Employee Contributions	(2,043,734)	(2,043,734)	-
Administrative Expense	-	792,064	(792,064)
Net Changes	3,080,966	(2,264,491)	5,345,457
<b>Balances at December 31, 2018</b>	<b>\$ 39,897,060</b>	<b>\$ 33,631,265</b>	<b>\$ 6,265,795</b>

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate.* The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25 percent, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1 percent lower or 1 percent higher:

	1% Decrease 6.25%	Current Discount Rate 7.25%	1% Increase 8.25%
Village's net pension liability	\$ 11,254,729	\$ 6,265,795	\$ 2,157,844

The net pension liability as of April 30, 2019, is reported on the financial statements as follows:

Governmental Activities	\$ 4,054,223
Business-Type Activities and Water Fund	1,094,065
Component Unit - Library	1,117,507
<b>Total</b>	<b>\$ 6,265,795</b>

Village of South Holland, Illinois

Notes to Financial Statements

**Note 7. Pension and Retirement Plan Commitments (Continued)**

***Illinois Municipal Retirement Fund (Continued)***

*Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions.* For the year ended April 30, 2019, the Village recognized pension expense of \$472,183. Pension income as of April 30, 2019 is reported in the financial statements as follows:

Governmental Activities - general government expense	\$ 305,522
Business-Type Activities and Water Fund	82,447
Component Unit - Library	<u>84,214</u>
<b>Total</b>	<b><u><u>\$ 472,183</u></u></b>

As of April 30, 2019, the Village reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
<hr/>		
Deferred Amounts to be Recognized in Pension		
Expense in Future Periods		
Differences between expected and actual experience	\$ 702,079	\$ 277,853
Changes of assumptions	821,576	596,597
Net difference between projected and actual earnings on pension plan investments	<u>2,226,793</u>	<u>-</u>
Total deferred amounts to be recognized in pension expense in future periods	3,750,448	874,450
Employer contribution subsequent to the measurement date	195,068	-
Change in proportionate share	<u>206,544</u>	<u>206,544</u>
Total Deferred Amounts Related to Pensions	<b><u><u>\$ 4,152,060</u></u></b>	<b><u><u>\$ 1,080,994</u></u></b>
Governmental Activities - general government expense	\$ 2,614,726	\$ 837,838
Business-Type Activities and Water Fund	741,778	68,845
Component Unit - Library	<u>795,556</u>	<u>174,311</u>
<b>Total</b>	<b><u><u>\$ 4,152,060</u></u></b>	<b><u><u>\$ 1,080,994</u></u></b>

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 7. Pension and Retirement Plan Commitments (Continued)

##### *Illinois Municipal Retirement Fund (Continued)*

Pension contributions of \$195,068 subsequent to the measurement date will be recognized in fiscal year 2019. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	<b>Net Deferred Outflows of Resources</b>
Year ending April 30:	
2020	\$ 912,971
2021	423,658
2022	603,796
2023	935,573
<b>Total</b>	<b>\$ 2,875,998</b>

The schedule of changes in net pension liability, total pension liability and related ratios and investment returns and the schedule of contributions are presented as Required Supplementary Information (RSI) following the notes to the financial statements.

#### ***Police Pension Fund***

##### Summary of Significant Accounting Policies

###### *Basis of accounting:*

The financial statements for the Police Pension Fund are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Administrative costs are financed through investment earnings. No stand-alone statements are issued for the defined benefit pension plan.

##### Plan Description

###### *Plan administration:*

Police-sworn personnel are covered by the Police Pension Plan, which is a defined benefit single-employer pension plan administered by the Village of South Holland. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Article 3 of the Illinois Pension Code and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund. An actuarial valuation was performed as of April 30, 2019, and, accordingly, the most recent available information has been presented.

Management of the Police Pension Plan is vested in the Police Pension Board which consists of five members, two members are elected from and by the active police, one is elected from and by the retiree beneficiaries and two are appointed by the Mayor with the approval of the Village Board of Trustees.

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 7. Pension and Retirement Plan Commitments (Continued)**

***Police Pension Fund (Continued)***

*Plan membership:*

At April 30, 2019, the Police Pension Plan membership consisted of:

Inactive plan members or beneficiaries currently receiving benefits	32
Inactive plan members entitled to but not yet receiving benefits	-
Active plan members	<u>46</u>
 Total membership	 <u><u>78</u></u>

*Benefits provided:*

The Illinois Pension Code (40 ILCS 5/Art. 3) is the authority under which pension benefit terms are established. The Police Pension Plan provides retirement benefits as well as death and disability benefits.

Covered employees hired before January 1, 2011 (Tier 1) attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, and 1 percent of such salary for each additional year of service over 30 years, to a maximum of 75 percent of such salary.

Covered employees hired on or after January 1, 2011 (Tier 2 employees), upon attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. A police officer's salary for pension purposes is capped at \$114,952 and \$113,645 for 2019 and 2018, respectively. The cap is adjusted annually by the lesser of one half of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years of service may retire at or after age 50 and receive a reduced benefit (i.e., ½ percent for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1<sup>st</sup> after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or one half of the change in the Consumer Price Index for the preceding calendar year.

*Contributions:*

Covered employees are required to contribute 9.91 percent of their base salary to the plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Illinois Pension Code (40 ILCS 5/Art. 3) establishes the contribution requirements of the Village. The annual requirement is equal to (1) the normal cost of the pension fund for the year plus (2) an amount sufficient to bring the total assets of the pension fund up to 90 percent of the actuarial liabilities of the pension fund by April 30, 2041. Only the State legislature can amend the contribution requirements. For the year ended April 30, 2019, the Village's contribution was \$1,325,202, or 35.84 percent of covered payroll.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 7. Pension and Retirement Plan Commitments (Continued)

##### *Police Pension Fund (Continued)*

###### Investments

###### *Investment policy:*

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Police Pension Board by a majority vote of its members. It is the policy of the Police Pension Board to pursue an investment strategy that minimizes risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. See Note 2 for more details on the Police Pension's investment policy.

The long-term expected rate of return on pension plan investments was determined using a building-block method. The best estimate of future real rates of return are developed for each of the major asset classes. Future real rates of return are weighted based on the target asset allocation as adopted by the Board within the investment policy. Expected inflation is added back in. Adjustment is made to reflect geometric returns.

The following are the expected long-term expected arithmetic real rates of return by asset class as of April 30, 2019:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Fixed Income:		
U.S. Treasuries	4.85%	1.80%
U.S. Agencies	15.85%	2.00%
Taxable Municipal Securities	3.07%	2.00%
Corporate Bonds	12.66%	2.50%
Equities:		
International Equities	15.92%	5.30%
U.S. Large-Cap Equities	23.74%	5.00%
U.S. Mid-Cap Equities	7.92%	5.30%
U.S. Small-Cap Equities	4.28%	5.00%
Alternatives:		
Real Estate	2.85%	4.30%
Global Infrastructure	2.80%	4.80%
Emerging Market Stocks	6.06%	8.20%

###### *Method used to value investments:*

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

###### *Significant Investments:*

Information on significant investments is presented in Note 2 under "Concentration of Credit Risk."

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 7. Pension and Retirement Plan Commitments (Continued)

##### *Police Pension Fund (Continued)*

##### Investments (Continued)

##### *Rate of return:*

For the year ended April 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 6.11 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

##### Methods and Assumptions

The total pension liability was determined by an actuarial valuation as of May 1, 2018, using the following methods and actuarial assumptions, applied to all periods included in the measurement and rolled forward to April 30, 2019:

Valuation date	May 1, 2018
Actuarial cost method	Entry Age Normal (Level Percentage)
Amortization method	Level Percentage of Payroll (Closed)
Discount Rate used for the Total Pension Liability	7.25%
Long-Term Expected Rate of Return on Plan Assets	7.25%
High Quality 20-Year Tax-Exempt G.O. Bond Rate (based on the Bond Buyer 20-Bond GO Index)	3.79%
Projected Individual Salary Increases	4.00 - 10.47%
Projected Increase in Total Payroll	3.50%
Consumer Price Index (Urban)	2.50%
Inflation Rate Included	2.50%
Actuarial assumptions:	
Mortality Table	RP-2014 Adjusted for Plan Status, Collar and Illinois Public Pension Data, as Appropriate
Retirement Rates	L&A 2016 Illinois Police Retirement Rates Capped at age 65
Disability Rates	L&A 2016 Illinois Police Disability Rates
Termination Rates	L&A 2016 Illinois Police Termination Rates
Percent Married	80%

The actuarial assumptions used in the April 30, 2019 valuation were based on the results of an actuarial assumption study for the period including various municipal fiscal years ended December 2009 – June 2015. The study was performed by Lauterbach and Amen LLP (L&A), which provides a variety of accounting and actuarial services to police and firefighter pension funds across the State of Illinois.

The following assumption was changed from the prior year.

- The assumed rate on the High Quality 20-year tax-exempt G.O. Bond was changed from 3.97 to 3.79.

Village of South Holland, Illinois

Notes to Financial Statements

**Note 7. Pension and Retirement Plan Commitments (Continued)**

***Police Pension Fund (Continued)***

*Discount rate:*

The discount rate used to measure the total pension liability is 7.25 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Cash flow projections are used to determine the extent to which the Plan's future net position will be able to cover future benefit payments.

To the extent future benefit payments are covered by the Plan's projected net position, the expected long-term rate of return on plan assets is used to determine the portion of the net pension liability associated with those payments. To the extent future benefit payments are not covered by the Plan's projected net position, the municipal bond rate is used to determine the portion of the net pension liability associated with those payments. The Plan's projected net position is expected to cover future benefit payments in full for the current members for the next 80 years. Therefore, the long-term expected rate of return on pension plan assets was applied to all years and the municipal bond rate was not used.

*Changes in the Net Pension Liability:*

	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
<b>Balances at May 1, 2018</b>	<b>\$ 41,049,266</b>	<b>\$ 26,955,060</b>	<b>\$ 14,094,206</b>
Changes for the year:			
Service Cost	893,103	-	893,103
Interest on the Total Pension Liability	2,892,254	-	2,892,254
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual Experience of Total Pension Liability	(591,237)	-	(591,237)
Changes of Assumptions	-	-	-
Contributions - Employer	-	1,325,202	(1,325,202)
Contributions - Employees	-	365,058	(365,058)
Contributions - Other	-	80,512	(80,512)
Net Investment Income	-	1,622,580	(1,622,580)
Benefit Payments, Including Refunds of Employee Contributions	(2,312,222)	(2,312,222)	-
Other (Net Transfer)	-	(43,382)	43,382
Net Changes	881,898	1,037,748	(155,850)
<b>Balances at April 30, 2019</b>	<b>\$ 41,931,164</b>	<b>\$ 27,992,808</b>	<b>\$ 13,938,356</b>

Village of South Holland, Illinois

Notes to Financial Statements

**Note 7. Pension and Retirement Plan Commitments (Continued)**

***Police Pension Fund (Continued)***

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the net pension liability of the Village as of the valuation date of April 30, 2019, calculated using the discount rate of 7.25 percent, as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	<b>1% Decrease 6.25%</b>	<b>Current Discount Rate 7.25%</b>	<b>1% Increase 8.25%</b>
Village's net pension liability	\$ 20,057,708	\$ 13,938,356	\$ 8,963,202

Pension Expense and Deferred Outflows of Resources Related to Pensions

For the year ended April 30, 2019, the Village recognized pension expense of \$1,920,155. At April 30, 2019, the Village reported deferred outflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Deferred Amounts to be Recognized in Pension		
Expense in Future Periods		
Differences between expected and actual experience	\$ 433,620	\$ 518,870
Changes of assumptions	522,811	526,664
Net difference between projected and actual earnings on pension plan investments	<u>505,633</u>	<u>-</u>
Total Deferred Amounts Related to Pensions	<u>\$ 1,462,064</u>	<u>\$ 1,045,534</u>

Amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense in the future periods as follows:

	<b>Net Deferred Outflows of Resources</b>
Year ending April 30:	
2020	\$ 470,026
2021	40,547
2022	100,073
2023	115,838
2024	(129,534)
Thereafter	<u>(180,420)</u>
Total	<u>\$ 416,530</u>

The schedule of changes in total pension liability, net pension liability and related ratios and investment returns and the schedule of contributions are presented as Required Supplementary Information (RSI) following the notes to the financial statements.

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 7. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund***

**Summary of Significant Accounting Policies**

*Basis of accounting:*

The financial statements for the Firefighters' Pension Fund are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Administrative costs are financed through investment earnings.

Plan Description

*Plan administration:*

Sworn firefighter personnel are covered by the Firefighters' Pension Plan, which is a defined benefit single-employer pension plan administered by the Village of South Holland. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Article 4 of the Illinois Pension Code and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund. The Village's most recent actuarial valuation was performed as of April 30, 2019, and, accordingly, the most recent available information has been presented.

Management of the Fire Pension Plan is vested in the Fire Pension Board which consists of five members, two members are elected from and by the active police, one is elected from and by the retiree beneficiaries and two are appointed by the Mayor with the approval of the Village Board of Trustees.

*Plan membership:*

At April 30, 2019, the Firefighters' Pension Plan membership consisted of:

Inactive plan members or beneficiaries currently receiving benefits	15
Inactive plan members entitled to but not yet receiving benefits	-
Active plan members	<u>26</u>
Total membership	<u><u>41</u></u>

*Benefits provided:*

The Illinois Pension Code (40 ILCS 5/Art. 4) is the authority under which pension benefit terms are established.

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, and 1 percent of such salary for each additional year of service over 30 years, to a maximum of 75 percent of such salary.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 7. Pension and Retirement Plan Commitments (Continued)

##### *Firefighters' Pension Fund (Continued)*

###### Plan Description (Continued)

Covered employees hired on or after January 1, 2011 (Tier 2 employees), upon attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. A firefighter's salary for pension purposes is capped at \$114,952 and \$113,645 for 2019 and 2018, respectively. The cap is adjusted annually by the lesser of one half of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years of service may retire at or after age 50 and receive a reduced benefit (i.e., ½ percent for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or one half of the change in the Consumer Price Index for the preceding calendar year.

###### *Contributions:*

Covered firefighter employees are required to contribute 9.455 percent of their base salary to the plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Illinois Pension Code (40 ILCS 5/Art. 4) establishes the contribution requirements of the Village. The annual requirement is equal to (1) the normal cost of the pension fund or 7.5 percent of the salaries and wages to be paid to firefighters for the year involved, whichever is greater, plus (2) an annual amount sufficient to bring the total assets of the pension fund up to 90 percent of the total actuarial liabilities of the pension fund by December 31, 2040. Only the State legislature can amend the contribution requirements. For the year ended April 30, 2019, the Village's contribution was \$555,889, or 28.16 percent of covered payroll.

###### Investments

###### *Investment policy:*

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Firefighters' Pension Board by a majority vote of its members. It is the policy of the Firefighters' Pension Board to pursue an investment strategy that minimizes risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. See Note 2 for more details on the Firefighters' Pension's investment policy.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 7. Pension and Retirement Plan Commitments (Continued)

##### *Firefighters' Pension Fund (Continued)*

##### Investments (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method. The best estimate of future real rates of return are developed for each of the major asset classes. Future real rates of return are weighted based on the target asset allocation as adopted by the Board within the investment policy. Expected inflation is added back in. Adjustment is made to reflect geometric returns. The following are the expected long-term expected arithmetic real rates of return by asset class as of April 30, 2019:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Fixed Income:		
U.S. Treasuries	2.16%	1.80%
U.S. Agencies	17.52%	2.00%
Taxable Municipal Securities	4.40%	2.00%
Corporate Bonds	16.13%	2.50%
Equities:		
International Equities	11.69%	5.30%
U.S. Large-Cap Equities	26.20%	5.00%
U.S. Mid-Cap Equities	7.52%	5.30%
U.S. Small-Cap Equities	4.05%	5.00%
Alternatives:		
Real Estate	2.62%	4.30%
Global Infrastructure	2.74%	4.80%
Emerging Market Stocks	4.97%	6.20%

##### *Method used to value investments:*

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

##### *Significant investments:*

Information on significant investments is presented in Note 2 under "Concentration of Credit Risk."

##### *Rate of return:*

For the year ended April 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 6.20 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 7. Pension and Retirement Plan Commitments (Continued)

##### *Firefighters' Pension Fund (Continued)*

###### Methods and Assumptions

The total pension liability was determined by an actuarial valuation as of May 1, 2018, using the following methods and actuarial assumptions, applied to all periods included in the measurement and rolled forward to April 30, 2019:

Valuation date	May 1, 2018
Actuarial cost method	Entry Age Normal (Level Percentage)
Amortization method	Level Percentage of Payroll (Closed)
Discount Rate used for the Total Pension Liability	7.25%
Long-Term Expected Rate of Return on Plan Assets	7.25%
High Quality 20-Year Tax-Exempt G.O. Bond Rate (based on the Bond Buyer 20-Bond GO Index)	3.79%
Projected Individual Salary Increases	4.00% - 10.43%
Projected Increase in Total Payroll	3.50%
Consumer Price Index (Urban)	2.50%
Inflation Rate Included	2.50%
Actuarial assumptions:	
Mortality Table	RP-2014 Adjusted for Plan Status, Collar and Illinois Public Pension Data, as Appropriate
Retirement Rates	L&A 2016 Illinois Firefighters Retirement Rates Capped at age 65
Disability Rates	L&A 2016 Illinois Firefighters Disability Rates
Termination Rates	L&A 2016 Illinois Firefighters Termination Rates
Percent Married	80%

The actuarial assumptions used in the April 30, 2019 valuation were based on the results of an actuarial assumption study for the period including various municipal fiscal years ended December 2009 – June 2015. The study was performed by Lauterbach and Amen LLP (L&A), which provides a variety of accounting and actuarial services to police and firefighter pension funds across the State of Illinois.

The following assumption was changed from the prior year:

- The assumed rate on the High Quality 20-year tax-exempt G.O. Bond was changed from 3.97 to 3.79.

###### Net Pension Liability of the Village

###### *Discount rate:*

The discount rate used to measure the total pension liability is 7.25 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Cash flow projections are used to determine the extent to which the Plan's future net position will be able to cover future benefit payments.

Village of South Holland, Illinois

Notes to Financial Statements

**Note 7. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund (Continued)***

Net Pension Liability of the Village (Continued)

To the extent future benefit payments are covered by the Plan's projected net position, the expected long-term rate of return on plan assets is used to determine the portion of the net pension liability associated with those payments. To the extent future benefit payments are not covered by the Plan's projected net position, the municipal bond rate is used to determine the portion of the net pension liability associated with those payments. The Plan's projected net position is expected to cover future benefit payments in full for the current members for the next 80 years. Therefore, the long-term expected rate of return on pension plan assets was applied to all years and the municipal bond rate was not used.

*Changes in the Net Pension Liability:*

	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
<b>Balances at May 1, 2018</b>	\$ 18,944,152	\$ 14,461,950	\$ 4,482,202
Changes for the year:			
Service Cost	546,208	-	546,208
Interest on the Total Pension Liability	1,345,043	-	1,345,043
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual			
Experience of Total Pension Liability	51,435	-	51,435
Changes of Assumptions	-	-	-
Contributions - Employer	-	555,889	(555,889)
Contributions - Employees	-	197,561	(197,561)
Contributions - Other	-	-	-
Net Investment Income	-	893,621	(893,621)
Benefit Payments, Including Refunds			
of Employee Contributions	(783,674)	(783,674)	-
Administrative expense	-	(31,847)	31,847
Net Changes	1,159,012	831,550	327,462
<b>Balances at April 30, 2019</b>	<b>\$ 20,103,164</b>	<b>\$ 15,293,500</b>	<b>\$ 4,809,664</b>

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the net pension liability of the Village as of the valuation date of April 30, 2019, calculated using the discount rate of 7.25 percent, as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
	<b>6.25%</b>	<b>7.25%</b>	<b>8.25%</b>
Village's net pension liability	\$ 7,809,860	\$ 4,809,664	\$ 2,372,785

The schedule of changes in net pension liability, total pension liability and related ratios and investment returns and the schedule of contributions are presented as RSI following the notes to the financial statements.

Village of South Holland, Illinois

Notes to Financial Statements

**Note 7. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund (Continued)***

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions:

For the fiscal year ended April 30, 2019, the Village recognized pension expense of \$870,771. At April 30, 2019, the Village reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Deferred Amounts to be Recognized in Pension Expense in Future Periods		
Differences between expected and actual experience	\$ 46,498	\$ 649,269
Changes of assumptions	405,947	47,599
Net difference between projected and actual earnings on pension plan investments	328,250	-
	<hr/>	<hr/>
Total Deferred Amounts Related to Pensions	<b>\$ 780,695</b>	<b>\$ 696,868</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	<b>Net Deferred Outflows of Resources</b>
Year ending April 30:	
2020	\$ 191,473
2021	(23,657)
2022	(5,033)
2023	(14,457)
2024	(44,981)
Thereafter	(19,518)
	<hr/>
Total	<b>\$ 83,827</b>

The schedule of changes in net pension liability, total pension liability and related ratios and investment returns and the schedule of contributions are presented as Required Supplementary Information (RSI) following the notes to the financial statements.

Village of South Holland, Illinois

Notes to Financial Statements

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Note 7. Pension and Retirement Plan Commitments (Continued)

Combining Statement of Net Position

Pension Trust Funds

April 30, 2019

	Police Pension	Firefighters' Pension	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 708,357	\$ 144,147	\$ 852,504
Investments, at fair value:			
Municipal bonds	186,200	299,318	485,518
Corporate bonds	3,372,132	2,343,069	5,715,201
U.S. Government and agency obligations	5,493,245	3,315,634	8,808,879
Stock equities	4,274,365	1,891,255	6,165,620
Equity mutual funds	13,866,895	7,245,262	21,112,157
	<u>27,901,194</u>	<u>15,238,685</u>	<u>43,139,879</u>
Other assets	<u>99,187</u>	<u>59,141</u>	<u>158,328</u>
<b>Total assets</b>	<u>28,000,381</u>	<u>15,297,826</u>	<u>43,298,207</u>
<b>Liabilities</b>			
Other liabilities	<u>7,573</u>	<u>4,326</u>	<u>11,899</u>
<b>Net Position</b>			
Restricted for pensions	<u>\$ 27,992,808</u>	<u>\$ 15,293,500</u>	<u>\$ 43,286,308</u>

Village of South Holland, Illinois

Notes to Financial Statements

Note 7. Pension and Retirement Plan Commitments (Continued)

Combining Statement of Changes in Net Position  
Pension Trust Funds  
Year Ended April 30, 2019

	Police Pension	Firefighters' Pension	Total
<b>Additions</b>			
Contributions:			
Employer	\$ 1,325,202	\$ 555,889	\$ 1,881,091
Plan members	445,570	197,561	643,131
<b>Total contributions</b>	<b>1,770,772</b>	<b>753,450</b>	<b>2,524,222</b>
Investment income:			
Net change in fair value of investments	1,022,335	580,467	1,602,802
Interest and dividends	679,981	356,535	1,036,516
Total investment income	1,702,316	937,002	2,639,318
Less: Investment expense	79,736	43,381	123,117
<b>Net investment income</b>	<b>1,622,580</b>	<b>893,621</b>	<b>2,516,201</b>
<b>Total additions</b>	<b>3,393,352</b>	<b>1,647,071</b>	<b>5,040,423</b>
<b>Deductions</b>			
Benefits and refunds	2,312,221	783,674	3,095,895
Administrative expenses	43,383	31,847	75,230
<b>Total deductions</b>	<b>2,355,604</b>	<b>815,521</b>	<b>3,171,125</b>
<b>Change in net position</b>	<b>1,037,748</b>	<b>831,550</b>	<b>1,869,298</b>
Net position restricted for pensions:			
May 1, 2018	26,955,060	14,461,950	41,417,010
April 30, 2019	\$ 27,992,808	\$ 15,293,500	\$ 43,286,308

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 8. Postemployment Healthcare Plan**

*Plan Description.* The Village’s single-employer defined benefit plan provides other post employment benefits (OPEB) to employees of the Village. Minimum benefits are set by state law. This retiree health plan is administered by the Village and the Village Board of Trustees has the authority to add or enhance the benefit terms. The plan does not issue a publicly available financial report. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

*Benefits Provided.* The Village provides employer paid retiree medical and dental insurance to current and future eligible retirees until the age of 65 or until their death (whichever is earlier). Dependents are provided access to coverage on a fully contributory basis. The Village provides employer paid insurance benefits to retirees above the age of 65 and their dependents if the retirement occurred before October 1, 1993. In addition, the Village provides employer-paid retiree life insurance to eligible retirees. The life insurance benefit is \$40,000 up to the age of 70 and \$20,000 for ages 70 and above. This is a single-employer plan and the Village allocates 100 percent of its health insurance premium to the General Fund. The Postemployment Healthcare Plan does not issue a publicly available financial report.

*Employees Covered by Benefit Terms.* At April 30, 2019, membership in the plan consisted of the following:

	<u>Membership</u>
Retirees and beneficiaries currently receiving benefits	77
Inactive Plan members entitled to but not yet receiving benefits	-
Active Plan members	<u>131</u>
Total membership	<u><u>208</u></u>

*Actuarial Assumptions.* The following are the methods and assumptions used to determine the total OPEB liability at April 30, 2019:

- The **Actuarial Cost Method** used was the Entry Age Normal.
- The **discount rate** used to measure the OPEB liability was 3.21 percent, the 20-year municipal bond yield from the S&P Municipal Bond 20 Year High-Grade Rate Index as of April 30, 2019.
- **Salary Increases** were assumed to be 4.00 percent.
- **inflation** is expected to be 3.00 percent.
- For **Healthcare Cost Trend Rates**, the initial pre-Medicare Medical Plans rate was 6.00 percent to an ultimate rate of 4.50 percent in 2029. The initial trend rates for Medicare Supplemental Plans and Dental Plans were 4.00 percent and 3.00 percent, respectively, with both rates expected to be constant for all years.
- **Mortality** rates for IMRF employees were based on the rates from the December 31, 2018 Actuarial Valuation. For Police and Firefighters, the rates were based on the RP-2014 Combined Mortality Report for Males and Females with Blue Collar Adjustments.
- **Retirement, withdrawal and disability** rates for IMRF employees were based on the rates from the December 31, 2018 Actuarial Valuation. For Police and Firefighters, the rates were based on the South Holland Police and Firefighters’ Pension Fund Actuarial Valuations as of May 1, 2018.
- 100 percent of future retirees will elect medical dental and life insurance coverage at retirement.

Village of South Holland, Illinois

Notes to Financial Statements

**Note 8. Postemployment Healthcare Plan (Continued)**

Actuarial assumptions were changed from the prior year. The discount rate was changed from 3.35 percent to 3.64 percent to comply with GASB 75.

The Village's total OPEB liability was measured as of April 30, 2019, and was determined by an actuarial valuation as of that date.

	<b>Total Postemployment Benefit Liability</b>
<b>Balances at April 30, 2018</b>	<u>\$ 10,327,047</u>
<b>Changes for the year:</b>	
Service cost	451,403
Interest on the total OPEB liability	365,165
Differences between expected and actual experience of the total OPEB liability	(767,035)
Changes of assumptions	80,780
Benefit payments	(534,807)
Other changes	(81,948)
Net changes	<u>(486,442)</u>
<b>Balances at April 30, 2019</b>	<u>\$ 9,840,605</u>

*Sensitivity of Total OPEB Liability to Changes in the Discount Rate.* The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	<b>1% Decrease 2.21%</b>	<b>Current Discount Rate 3.21%</b>	<b>1% Increase 4.21%</b>
Village's other post-employment benefit liability	\$ 10,654,149	\$ 9,840,605	\$ 9,095,763

Village of South Holland, Illinois

Notes to Financial Statements

**Note 8. Postemployment Healthcare Plan (Continued)**

*Sensitivity of Total OPEB Liability to Changes in the Healthcare Cost Trend Rate.* The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	<b>1% Decrease (a)</b>	<b>Current Healthcare Cost Trend Rate</b>	<b>1% Increase (b)</b>
Village's other post-employment benefit liability	\$ 8,839,469	\$ 9,840,605	\$ 11,017,323

- (a) Pre-Medicare Medical Plans initial trend rate of 5.00 percent trending to 3.50 percent in 2029; Medicare Supplemental Plans and Dental Plans initial trend rate of 3.00 percent and 2.00 percent, respectively, expected to remain constant through all years
- (b) Pre-Medicare Medical Plans initial trend rate of 7.00 percent trending to 5.50 percent in 2029; Medicare Supplemental Plans and Dental Plans initial trend rate of 5.00 percent and 4.00 percent, respectively, expected to remain constant through all years

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.* For the year ended April 30, 2019, the Village recognized OPEB expense of \$696,789. At April 30, 2019, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Deferred Amounts to be Recognized in OPEB Expense in Future Periods		
Differences between expected and actual experience	\$ -	\$ 647,439
Changes of assumptions	629,270	630,255
Total Deferred Amounts Related to Pensions	<u>\$ 629,270</u>	<u>\$ 1,277,694</u>

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 8. Postemployment Healthcare Plan (Continued)

Amounts reported as deferred outflows or resources and deferred inflows or resources related to OPEB will be recognized in OPEB expense as follows:

	<b>Net Deferred Outflows of Resources</b>
Year ending April 30:	
2020	\$ (119,779)
2021	(119,779)
2022	(119,779)
2023	(119,779)
2024	(119,779)
Thereafter	<u>(49,529)</u>
Total	<u>\$ (648,424)</u>

#### Note 9. Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction to assets; errors and omissions; injuries to employees; and natural disasters.

The Village is self-insured up to \$300,000 of each worker's compensation claim incident with an overall retention of \$950,000 per claim year. Property and casualty is a standard insurance component with various deductible amounts starting at \$5,000 per incident.

All incurred and not reported claims have been estimated based on historical experience and have been accrued. There has been no significant reduction in insurance coverage from the prior year. The Village's settlements did not exceed its insurance coverage during the past three years.

Changes in the balances of claims liabilities are as follows:

Unpaid Claims at April 30, 2017	\$ 373,571
Provision for claims	533,275
Claims paid	<u>(269,888)</u>
Unpaid Claims at April 30, 2018	636,958
Provision for claims	762,297
Claims paid	<u>(687,646)</u>
Unpaid Claims at April 30, 2019	<u>\$ 711,609</u>

#### Note 10. Tax Abatements and Commitments

The Village is committed to pay several developers within tax incremental financing (TIF) districts after the developers have completed certain project improvements and satisfied other conditions. These conditions vary from developer to developer; however, in all cases these amounts are only due to be paid from future revenues which will arise from the new development within the new districts.

The Village has an agreement with a local retail developer (the Developer) in the community to provide possible future economic assistance. The amended agreement executed May 16, 2016 between the Village and the Developer will expire on the earlier of when the Village has paid sale tax refunds not to exceed \$560,000. As of April 30, 2019, a total of \$211,816 of sales tax refunds was provided by the Village to the Developer under this revised incentive agreement.

**Village of South Holland, Illinois**

**Notes to Financial Statements**

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**Note 10. Tax Abatements and Commitments (Continued)**

**Cook County Economic Incentives**

The Cook County Assessor’s Office, in conjunction with municipalities located within Cook County and within the Village’s boundaries, encourage certain industrial and commercial development by offering real estate tax incentive programs (such as class 6a, 6b, 7 and 8) for the development of new industrial facilities, the rehabilitation of existing structures, and industrial utilization of abandoned buildings or areas experiencing severe stagnation. These programs offer qualified properties a reduced equalized assessed valuation for up to 12 years. The Village deems these real estate tax incentives as vital economic development tools to retain existing businesses as well as encourage new construction considering the proximity of the Village to Will County and the State of Indiana which offer lower property tax rates. The Village estimates its portion of annual abatement of property taxes to various local companies under these development incentives approximates \$1,600,000.

The Village also has construction commitments of \$3,745,894 as of April 30, 2019.

**Note 11. Other Financial Disclosures (FFS Level Only)**

*(a) Due To/From Other Funds*

Individual interfund balances for the Village at April 30, 2019, are as follows:

Fund	Due from Other Funds
<hr/>	
Major Governmental Fund:	
Park Fund	\$ 541,591
Major Enterprise Fund:	
Water Fund	<u>20,729</u>
Total	<u><u>\$ 562,320</u></u>
Fund	Due to Other Funds
<hr/>	
Nonmajor Governmental Fund:	
Veterans' Park Construction Fund	\$ 541,591
Sewer Fund	<u>20,729</u>
Total	<u><u>\$ 562,320</u></u>

Interfund receivables and payables are short-term in nature based on expected payments and relate to expenditures paid by a fund that were intended to be paid by another fund.

Village of South Holland, Illinois

Notes to Financial Statements

Note 11. Other Financial Disclosures (FFS Level Only) (Continued)

(b) Transfer In/Out

The interfund transfers for the year ended April 30, 2019, are as follows:

Fund	Transfers From Other Funds
Major Governmental Fund	
General Fund	
Capital Improvement Project Fund	\$ 225,000
Park Fund	
Capital Improvement Project Fund	398,500
Nonmajor Governmental Funds:	
Capital Improvement Project Fund	
General Fund	320,000
Veterans Park Construction Fund	
General Fund	50,000
Corporate Purpose Series 1999 Debt Service Fund	
General Fund	50,000
Corporate Purpose Series 2005 Debt Service Fund	
General Fund	45,000
Route 6 TIF, Debt Service Fund	
Route 6 TIF, Capital Projects Fund	555,000
Downtown TIF, Debt Service Fund	
Downtown TIF, Capital Projects Fund	<u>550,000</u>
Total	<u><u>\$ 2,193,500</u></u>
Fund	Transfers To Other Funds
Major Governmental Fund	
General Fund	
Capital Improvement Project Fund	\$ 320,000
Veteran Park Construction Fund	50,000
Corporate Purpose Series 2005 Debt Service Fund	45,000
Corporate Purpose Series 1999 Debt Service Fund	50,000
Nonmajor Governmental Funds:	
Capital Improvement Project Fund	
General Fund	225,000
Park Fund	398,500
Downtown TIF, Capital Projects Fund	
Downtown TIF, Debt Service Fund	550,000
Route 6 TIF, Capital Projects Fund	
Route 6 TIF, Debt Service Fund	<u>555,000</u>
Total	<u><u>\$ 2,193,500</u></u>

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 11. Other Financial Disclosures (FFS Level Only) (Continued)

Transfers are used to (a) move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; (b) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund; and (c) use unrestricted revenue collections in the General Fund to finance various programs accounted for in accordance with budgetary authorizations.

##### (c) Deficit Fund Balances

The following funds reported deficits in fund balance as of April 30, 2019:

	<u>Deficit</u>
Major Governmental:	
Special Revenue:	
Park Fund	\$ 217,921
Nonmajor Governmental:	
Special Revenue:	
Sewer Fund	70,419
Capital Project:	
Veterans Park Construction Fund	541,591
IZD Zone A TIF CPF	417

These deficit fund balances are expected to be funded by future operating revenues and transfers from other funds.

#### Note 12. New Governmental Accounting Standards

GASB Statement No. 83, *Certain Asset Retirement Obligations*, will be effective for the Village beginning with its year ending April 30, 2020. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement.

GASB Statement No. 84, *Fiduciary Activities*, will be effective for the Village beginning with its year ending April 30, 2020. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

GASB Statement No. 87, *Leases*, will be effective for the Village with its year ending April 30, 2021. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

**Note 12. New Governmental Accounting Standards (Continued)**

GASB Statement No. 88, *Certain Disclosures Related to Debt Including Direct Borrowing Placements*, will be effective for the Village beginning with its year ending April 30, 2020. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established.

GASB Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, will be effective for the Village beginning with its year ending April 30, 2021. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period.

GASB Statement 90, *Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61*, will be effective for the Village beginning with its year ending April 30, 2020. This Statement improves financial reporting by providing users of financial statements with essential information related to presentation of majority equity interests in legally separate organizations that previously were reported inconsistently. In addition, requiring reporting of information about component units if the government acquires a 100 percent equity interest provides information about the cost of services to be provided by the component unit in relation to the consideration provided to acquire the component unit.

GASB Statement No. 91, *Conduit Debt Obligations*, will be effective for the Village beginning with its year ending April 30, 2022. This Statement establishes a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice. Under Statement No. 91, a government entity no longer reports a liability for any conduit debt that it has issued; however, the issuer should recognize a liability for any additional commitments or voluntary commitments to support the debt service.

Management has not yet completed its evaluation of the impact, if any, of the provisions of these standards on its financial statements; however, the impact of GASB Statement No. 87 will likely be material to the financial statements of the Village.

## **Required Supplementary Information**

Village of South Holland, Illinois

**Required Supplementary Information - Illinois Municipal Retirement Fund  
Schedule of Changes in Net Pension Liability, Total Pension Liability and Related  
Ratios and Investment Returns**

Measurement Date Ended December 31,	2018	2017	2016	2015	2014
Fiscal Year Ended April 30,	2019	2018	2017	2016	2015
<b>Total pension liability</b>					
Service cost	\$ 527,795	\$ 557,464	\$ 580,633	\$ 555,300	\$ 567,436
Interest on the total pension liability	2,704,359	2,725,328	2,595,482	2,475,003	2,359,397
Actuarial experience	788,531	(525,327)	349,722	282,798	(676,651)
Changes in assumptions	1,104,015	(1,079,894)	(89,789)	43,177	958,037
Benefit payments	(2,043,734)	(1,840,908)	(1,730,513)	(1,697,668)	(1,619,696)
<b>Net change in total pension liability</b>	3,080,966	(163,337)	1,705,535	1,658,610	1,588,523
<b>Total pension liability—beginning</b>	36,816,094	36,979,431	35,273,896	33,615,286	32,026,763
<b>Total pension liability—ending (a)</b>	<u>\$ 39,897,060</u>	<u>\$ 36,816,094</u>	<u>\$ 36,979,431</u>	<u>\$ 35,273,896</u>	<u>\$ 33,615,286</u>
<b>Plan fiduciary net position</b>					
Contributions - Employer	\$ 728,938	\$ 653,884	\$ 786,136	\$ 1,301,569	\$ 1,208,513
Contributions - Member	253,998	237,129	242,441	233,298	224,838
Pension plan net investment income (loss)	(1,995,757)	5,651,488	2,096,849	147,286	1,741,098
Benefit payments	(2,043,734)	(1,840,908)	(1,730,513)	(1,697,668)	(1,619,696)
Pension plan administrative expense	792,064	(645,002)	215,620	705,577	(651,947)
<b>Net change in plan fiduciary net position</b>	(2,264,491)	4,056,591	1,610,533	690,062	902,806
<b>Plan fiduciary net position—beginning</b>	35,895,756	31,839,165	30,228,632	29,538,570	28,635,570
<b>Plan fiduciary net position—ending (b)</b>	<u>\$ 33,631,265</u>	<u>\$ 35,895,756</u>	<u>\$ 31,839,165</u>	<u>\$ 30,228,632</u>	<u>\$ 29,538,376</u>
<b>Net pension liability - ending (a) - (b)</b>	<b>\$ 6,265,795</b>	<b>\$ 920,338</b>	<b>\$ 5,140,266</b>	<b>\$ 5,045,264</b>	<b>\$ 4,914,098</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>84.30%</b>	<b>97.50%</b>	<b>86.10%</b>	<b>85.70%</b>	<b>82.96%</b>
<b>Covered-Employee Payroll</b>	<b>\$ 5,640,192</b>	<b>\$ 5,264,762</b>	<b>\$ 5,322,514</b>	<b>\$ 5,142,505</b>	<b>\$ 4,914,098</b>
<b>Employer net pension liability as a percentage of covered-employee payroll</b>	<b>111.09%</b>	<b>17.48%</b>	<b>96.58%</b>	<b>98.11%</b>	<b>82.96%</b>

**Note to Schedule:**

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Village of South Holland, Illinois

**Required Supplementary Information - Police Pension Fund**  
**Schedule of Changes in Net Pension Liability, Total Pension Liability and Related Ratios and Investment Returns**

Fiscal year ended April 30,	2019	2018	2017	2016	2015
<b>Total pension liability</b>					
Service cost	\$ 893,103	\$ 886,751	\$ 826,807	\$ 762,040	\$ 839,522
Interest on the total pension liability	2,892,254	2,799,135	2,698,725	2,475,252	2,412,451
Actuarial experience	(591,237)	146,383	115,453	509,792	-
Changes in assumptions	-	(397,135)	(380,141)	1,046,935	-
Benefit payments	(2,312,222)	(1,989,262)	(1,762,485)	(1,660,791)	(1,532,732)
<b>Net change in total pension liability</b>	881,898	1,445,872	1,498,359	3,133,228	1,719,241
<b>Total pension liability—beginning</b>	41,049,266	39,603,394	38,105,035	34,971,807	33,252,566
<b>Total pension liability—ending (a)</b>	<u>\$ 41,931,164</u>	<u>\$ 41,049,266</u>	<u>\$ 39,603,394</u>	<u>\$ 38,105,035</u>	<u>\$ 34,971,807</u>
<b>Plan fiduciary net position</b>					
Contributions - Employer	\$ 1,325,202	\$ 1,389,014	\$ 1,154,471	\$ 1,014,454	\$ 963,590
Contributions - Member	365,058	359,486	357,939	397,143	345,693
Contributions - Other	80,512	48,730	999	-	-
Pension plan net investment income (loss)	1,622,580	1,912,656	1,995,918	(399,409)	1,938,368
Benefit payments	(2,312,222)	(1,989,262)	(1,762,485)	(1,660,791)	(1,532,732)
Pension plan administrative expense	(43,382)	(41,581)	(39,880)	(34,825)	(41,439)
<b>Net change in plan fiduciary net position</b>	1,037,748	1,679,043	1,706,962	(683,428)	1,673,480
<b>Plan fiduciary net position—beginning</b>	26,955,060	25,276,017	23,569,055	24,252,483	22,579,003
<b>Plan fiduciary net position—ending (b)</b>	<u>\$ 27,992,808</u>	<u>\$ 26,955,060</u>	<u>\$ 25,276,017</u>	<u>\$ 23,569,055</u>	<u>\$ 24,252,483</u>
<b>Net pension liability - ending (a) - (b)</b>	<b>\$ 13,938,356</b>	<b>\$ 14,094,206</b>	<b>\$ 14,327,377</b>	<b>\$ 14,535,980</b>	<b>\$ 10,719,324</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>66.76%</b>	<b>65.67%</b>	<b>63.82%</b>	<b>61.85%</b>	<b>69.35%</b>
<b>Covered-Employee Payroll</b>	<b>\$ 3,697,086</b>	<b>\$ 3,572,064</b>	<b>\$ 3,929,704</b>	<b>\$ 3,681,049</b>	<b>\$ 3,510,922</b>
<b>Employer net pension liability as a percentage of covered-employee payroll</b>	<b>377.01%</b>	<b>394.57%</b>	<b>364.59%</b>	<b>394.89%</b>	<b>305.31%</b>
Annual money-weighted rate of return, net of investment expense	<b>6.11%</b>	<b>7.60%</b>	<b>8.53%</b>	<b>-1.66%</b>	<b>8.42%</b>

**Note to Schedule:**

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Village of South Holland, Illinois

Required Supplementary Information - Firefighters' Pension Fund  
 Schedule of Changes in Net Pension Liability, Total Pension Liability and Related  
 Ratios and Investment Returns

Fiscal year ended April 30,	2019	2018	2017	2016	2015
<b>Total pension liability</b>					
Service cost	\$ 546,208	\$ 554,693	\$ 517,196	\$ 466,304	\$ 504,634
Interest on the total pension liability	1,345,043	1,265,480	1,221,737	1,141,182	1,101,541
Actuarial experience	51,435	(6,027)	(438,208)	(637,943)	-
Changes in assumptions	-	-	(72,653)	724,343	-
Benefit payments	(783,674)	(649,787)	(599,635)	(565,958)	(581,931)
<b>Net change in total pension liability</b>	<b>1,159,012</b>	<b>1,164,359</b>	<b>628,437</b>	<b>1,127,928</b>	<b>1,024,244</b>
<b>Total pension liability—beginning</b>	<b>18,944,152</b>	<b>17,779,793</b>	<b>17,151,356</b>	<b>16,023,427</b>	<b>14,999,183</b>
<b>Total pension liability—ending (a)</b>	<b>\$ 20,103,164</b>	<b>\$ 18,944,152</b>	<b>\$ 17,779,793</b>	<b>\$ 17,151,355</b>	<b>\$ 16,023,427</b>
<b>Plan fiduciary net position</b>					
Contributions - Employer	\$ 555,889	\$ 606,032	\$ 485,846	\$ 489,984	\$ 452,297
Contributions - Member	197,561	189,678	184,909	191,032	170,122
Contributions - Other	-	313	-	-	-
Pension plan net investment income (loss)	893,621	929,889	992,727	(168,346)	871,844
Benefit payments	(783,674)	(649,787)	(599,635)	(565,958)	(581,931)
Pension plan administrative expense	(31,847)	(34,199)	(32,888)	(29,822)	(29,115)
<b>Net change in plan fiduciary net position</b>	<b>831,550</b>	<b>1,041,926</b>	<b>1,030,959</b>	<b>(83,110)</b>	<b>883,217</b>
<b>Plan fiduciary net position—beginning</b>	<b>14,461,950</b>	<b>13,420,024</b>	<b>12,389,065</b>	<b>12,472,175</b>	<b>11,588,958</b>
<b>Plan fiduciary net position—ending (b)</b>	<b>\$ 15,293,500</b>	<b>\$ 14,461,950</b>	<b>\$ 13,420,024</b>	<b>\$ 12,389,065</b>	<b>\$ 12,472,175</b>
<b>Net pension liability - ending (a) - (b)</b>	<b>\$ 4,809,664</b>	<b>\$ 4,482,202</b>	<b>\$ 4,359,769</b>	<b>\$ 4,762,290</b>	<b>\$ 3,551,252</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>76.08%</b>	<b>76.34%</b>	<b>75.48%</b>	<b>72.23%</b>	<b>77.84%</b>
<b>Covered-Employee Payroll</b>	<b>\$ 1,973,871</b>	<b>\$ 1,907,122</b>	<b>\$ 2,434,778</b>	<b>\$ 1,911,739</b>	<b>\$ 1,801,128</b>
<b>Employer net pension liability as a percentage of covered-employee payroll</b>	<b>243.67%</b>	<b>235.02%</b>	<b>179.06%</b>	<b>249.11%</b>	<b>197.17%</b>
Annual money-weighted rate of return, net of investment expense	<b>6.20%</b>	<b>6.91%</b>	<b>8.02%</b>	<b>-1.35%</b>	<b>7.36%</b>

**Note to Schedule:**

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

**Village of South Holland, Illinois**

**Required Supplementary Information - Other Postemployment Benefit Plan  
Schedule of Changes in Total Other Postemployment Benefit Liability and  
Related Ratios**

Fiscal year ended April 30,	2019
Service cost	\$ 451,403
Interest on the total OPEB liability	365,165
Differences between expected and actual experience of the total OPEB liability	(767,035)
Changes of assumptions	80,780
Benefit payments	(534,807)
Other changes	<u>(81,948)</u>
Net changes	(486,442)
Total other postemployment benefit liability, beginning	<u>10,327,047</u>
Total other postemployment benefit liability, ending	<u>\$ 9,840,605</u>
Covered-Employee Payroll	\$ 9,815,395
Village total pension liability as a percentage of covered-employee payroll	100.26%

**Note to Schedule:**

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Changes to assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate. The discount rate for 2018 was 3.35% and increased to 3.64% for 2019.

Village of South Holland

Illinois Municipal Retirement Fund  
Schedule of Employer Contributions  
Calendar Year Ended December 31, 2018

Calendar Year Ended December 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a Percentage of Covered Valuation Payroll
2018	\$ 728,713	\$ 728,938	\$ (225)	\$ 5,640,192	12.92%
2017	653,883	653,884	(1)	5,264,762	12.42%
2016	737,168	786,136	(48,968)	5,322,514	14.77%
2015	1,301,568	1,301,569	(1)	5,142,505	25.31%

**Notes to Schedule:**

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Village of South Holland, Illinois

Required Supplementary Information  
Schedule of Contributions

**Police Pension Fund**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Actuarially Determined Contribution	\$ 1,392,359	\$ 1,313,975	\$ 1,089,522	\$ 1,089,522	\$ 957,021	\$ 819,215	\$ 957,021	N/A	\$ 819,215	\$ 665,245
Contributions in Relation to the Actuarial Determined Contribution	1,325,202	1,389,014	1,154,471	1,014,454	963,590	944,381	912,627	N/A	725,234	779,916
Contribution Deficiency (excess)	\$ 67,157	\$ (75,039)	\$ (64,949)	\$ 75,068	\$ (6,569)	\$ (125,166)	\$ 44,394		\$ 93,981	\$ (114,671)
Covered-Employee Payroll	\$ 3,697,086	\$ 3,572,064	\$ 3,929,704	\$ 3,681,050	\$ 3,547,847	\$ 3,510,922	\$ 3,469,120	N/A	\$ 3,217,927	\$ 3,231,690
Contributions as a Percentage of Covered-Employee Payroll	35.84%	38.89%	29.38%	27.56%	27.16%	26.90%	26.31%	N/A	22.54%	24.13%

**Firefighters' Pension Fund**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Actuarially Determined Contribution	\$ 604,194	\$ 570,603	\$ 497,595	\$ 497,595	\$ 465,364	\$ 419,180	\$ 465,364	\$ 437,345	\$ 391,229	\$ 416,590
Contributions in Relation to the Actuarial Determined Contribution	555,889	606,032	485,846	489,984	452,297	454,061	424,630	438,286	404,941	427,153
Contribution Deficiency (excess)	\$ 48,305	\$ (35,429)	\$ 11,749	\$ 7,611	\$ 13,067	\$ (34,881)	\$ 40,734	\$ (941)	\$ (13,712)	\$ (10,563)
Covered-Employee Payroll	\$ 1,973,871	\$ 1,907,122	\$ 2,434,778	\$ 1,911,740	\$ 1,801,128	\$ 1,848,853	\$ 1,787,295	\$ 1,702,105	\$ 1,626,894	\$ 1,586,541
Contributions as a Percentage of Covered-Employee Payroll	28.16%	31.78%	19.95%	25.63%	25.11%	24.56%	23.76%	25.75%	24.89%	26.92%

Village of South Holland, Illinois

Required Supplementary Information  
 Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget and Actual - General Fund  
 Year Ended April 30, 2019

	Original and Final Budget	Actual	Variance
<b>Revenues:</b>			
Property taxes	\$ 10,003,800	\$ 9,053,712	\$ (950,088)
Intergovernmental taxes	7,530,000	8,322,725	792,725
Licenses	1,062,200	1,017,027	(45,173)
Permits and fees	1,065,000	1,079,607	14,607
Fines and forfeitures	980,000	1,139,387	159,387
Charges for services	2,393,550	2,383,956	(9,594)
Grants	191,475	25,969	(165,506)
Interest	100,000	279,429	179,429
Reimbursed expenses	363,900	665,909	302,009
Rental income	137,500	125,974	(11,526)
Miscellaneous	701,500	905,079	203,579
<b>Total revenues</b>	<b>24,528,925</b>	<b>24,998,774</b>	<b>469,849</b>
<b>Expenditures:</b>			
<b>Current:</b>			
General government	6,417,095	6,102,338	(314,757)
Fire department	4,442,235	3,735,846	(706,389)
Police department	8,016,830	6,864,693	(1,152,137)
Building department	998,615	971,526	(27,089)
Public works	1,878,505	1,903,802	25,297
Garbage department	1,863,290	1,899,542	36,252
Public relations	295,550	196,212	(99,338)
Capital outlay	1,862,135	1,352,942	(509,193)
<b>Total expenditures</b>	<b>25,774,255</b>	<b>23,026,901</b>	<b>(2,747,354)</b>
Excess (deficiency) of revenues (under) expenditures	(1,245,330)	1,971,873	3,217,203
<b>Other financing (uses):</b>			
Transfers in	-	225,000	225,000
Transfers (out)	(240,000)	(465,000)	(225,000)
<b>Total other financing other financing sources (uses)</b>	<b>(240,000)</b>	<b>(240,000)</b>	<b>-</b>
<b>Net change in fund balance</b>	<b>\$ (1,485,330)</b>	<b>1,731,873</b>	<b>\$ 3,217,203</b>
<b>Fund balance:</b>			
May 1, 2018		<u>6,024,526</u>	
April 30, 2019		<u>\$ 7,756,399</u>	

See notes to required supplementary information.

## Village of South Holland, Illinois

### Notes to Required Supplementary Information

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#### **Note 1. Budgetary Basis of Accounting**

The General Fund budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### **Note 2. Stewardship, Compliance and Accountability**

##### (a) Budgetary Information

The Village follows these procedures in establishing the appropriation data reflected in the financial statements:

1. The Village Treasurer submits to the Village Board of Trustees a proposed operating appropriation ordinance (budget) for the fiscal year commencing the following May 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted by the Village to obtain taxpayer comments.
3. Subsequently, the appropriation ordinance is legally enacted through passage of an ordinance.
4. Formal budgetary integration is employed as a management control device during the year for the general, debt service and certain special revenue funds. While formal budgetary integration is not required to be employed for the debt service funds because effective budgetary control can alternatively be achieved through general obligation bond indenture provisions, the Village has budgeted its debt service funds. Budgets for TIF Capital Project Funds (included within both major and aggregate nonmajor funds), Veterans Park Construction Fund (included within aggregate nonmajor funds), and police seizure expenditures in the General Fund are not formally adopted as part of the Village's annual appropriation.
5. Appropriations for the general, debt service and certain special revenue funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
6. Budgetary authority lapses at year-end.
7. State law requires that "expenditures be made in conformity with appropriation/budget." As under the Budget Act, transfers between line items and departments may be made by administrative action. Amounts to be transferred between funds would require Village Board approval. The level of legal control is generally considered to be the fund budget in total.
8. Appropriated amounts are as originally adopted.

## Village of South Holland, Illinois

### Notes to Required Supplementary Information

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#### Note 3. Pension Contributions

The Schedule of Contributions shows the difference between the actual contributions and the actuarially determined contribution's (ADC). The actuarial valuation and assumptions utilized to measure the ADC differ from those disclosed in Note 7 of the financial statements.

The following methods and assumptions were utilized to measure the ADC for each applicable pension plan.

#### IMRF

##### Methods and Assumptions

Valuation date	Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.
Actuarial cost method	Aggregate entry age normal
Amortization method	Level percentage of payroll, closed
Remaining amortization period	Non-Taxing bodies: 10-year rolling period. Taxing bodies (Regular, SLEP, and ECO groups): 25-year closed period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Village upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 20 years for most employers (three employers were financed over 29 years).
Asset valuation method	5-year smooth market; 20% corridor
Wage growth	3.50%
Price inflation	2.75%
Salary increases	3.75% to 14.50%, including inflation
Investment rate of return	7.25%
Retirement age	Experience-based table of rates that are specific to the type of eligibility condition; last updated for the 2017 valuation pursuant to an experience study from the years 2014 to 2016.
Mortality	For non-disabled retirees, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

#### Other Information:

##### Notes

There were no benefit changes during the year.

## Village of South Holland, Illinois

### Notes to Required Supplementary Information

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#### Note 3. Pension Contributions (Continued)

##### Police Pension Plan

###### Methods and Assumptions

Valuation date	May 1, 2018
Actuarial cost method	Entry Age Normal
Actuarial value of assets	5-Year Smooth Market Value
Amortization method	Level Percentage of Payroll Closed
Remaining amortization period	21 years
Investment rate of return	7.25%
Projected individual salary Increases	4.00% - 11.47%
Projected increase in total payroll	3.50%
Inflation rate included	2.50%
Mortality table	RP-2014 Adjusted for Plan Status, Collar and Illinois Public Pension Data, as Appropriate
Retirement rates	L&A 2016 Illinois Police Retirement Rates, Capped at age 65
Termination rates	L&A 2016 Illinois Police Termination Rates
Disability rates	L&A 2016 Illinois Police Disability Rates

##### Firefighters' Pension Plan

###### Methods and Assumptions

Valuation date	May 1, 2018
Actuarial cost method	Entry Age Normal (Level Percentage)
Actuarial value of assets	5-Year Smooth Market Value
Amortization method	Level Percentage of Payroll Closed
Remaining amortization period	21 years
Investment rate of return	7.25%
Projected individual salary Increases	4.00% - 10.43%
Projected increase in total payroll	3.50%
Inflation rate included	2.50%
Mortality table	RP-2014 Adjusted for Plan Status, Collar and Illinois Public Pension Data, as Appropriate
Retirement rates	L&A 2016 Illinois Firefighters Retirement Rates, Capped at age 65
Termination rates	L&A 2016 Illinois Firefighters Termination Rates
Disability rates	L&A 2016 Illinois Firefighters Disability Rates

## **Supplementary Information**

**Village of South Holland, Illinois**

**General Fund  
Schedule of Revenues - Budget and Actual  
Year Ended April 30, 2019**

	Original and Final Budget	Actual
Property taxes:		
General	\$ 10,003,800	\$ 9,053,712
Intergovernmental:		
Sales tax, net of rebates \$75,000	3,335,000	3,840,165
State income tax	2,025,000	2,279,120
Utility tax	1,830,000	1,824,761
Replacement tax	155,000	160,719
Motel tax	185,000	217,960
Total intergovernmental	<u>7,530,000</u>	<u>8,322,725</u>
Licenses:		
Business licenses	150,000	151,376
Vehicle licenses	510,000	486,523
Other licenses	402,200	379,128
Total licenses	<u>1,062,200</u>	<u>1,017,027</u>
Permits and fees:		
Building permits	250,000	249,836
Ambulance fees	800,000	814,161
Other permits	15,000	15,610
Total permits and fees	<u>1,065,000</u>	<u>1,079,607</u>
Fines and forfeitures:		
Court fines	75,000	137,479
Parking fines	560,000	575,920
Local debt recoveries	220,000	212,185
Other fines	125,000	213,803
Total fines and forfeitures	<u>980,000</u>	<u>1,139,387</u>
Charges for services	<u>2,393,550</u>	<u>2,383,956</u>
Grants	<u>191,475</u>	<u>25,969</u>
Interest	<u>100,000</u>	<u>279,429</u>
Miscellaneous revenues:		
Reimbursed expenses	363,900	665,909
Rental income	137,500	125,974
Property owner payment	3,000	4,830
Special events	18,500	8,907
Other miscellaneous revenues	680,000	891,342
Total miscellaneous revenues	<u>1,202,900</u>	<u>1,696,962</u>
<b>Total revenues</b>	<u><u>\$ 24,528,925</u></u>	<u><u>\$ 24,998,774</u></u>

Village of South Holland, Illinois

Statement of Change in Assets and Liabilities  
 Agency Fund  
 April 30, 2019

	Balance May 1, 2018	Additions	Deletions	Balance April 30, 2019
<b><u>Escrow Fund</u></b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 30,294	\$ 22,980	\$ -	\$ 53,274
Total Assets	<u>\$ 30,294</u>	<u>\$ 22,980</u>	<u>\$ -</u>	<u>\$ 53,274</u>
<b>Liabilities</b>				
Deposits	\$ 30,294	\$ 22,980	\$ -	\$ 53,274
Total Liabilities	<u>\$ 30,294</u>	<u>\$ 22,980</u>	<u>\$ -</u>	<u>\$ 53,274</u>

Village of South Holland, Illinois

Schedule of Equalized Assessed Valuations, Tax Rates,  
Tax Extensions and Tax Collections

Tax Levy Years	2018	2017	2016	2015	2014
Equalized Assessed Valuations	\$ 366,580,573	\$ 378,912,478	\$ 353,689,621	\$ 341,762,126	\$ 331,088,773
Tax rates (per \$100 of equalized assessed valuation):					
General	2.3904	2.1711	2.1798	2.1979	2.1780
Park maintenance	0.4215	0.3949	0.4124	0.3965	0.3889
Debt service	0.3512	0.3403	0.3645	0.3777	0.3901
Police pension	0.4110	0.3825	0.3931	0.3466	0.3064
Firefighters' pension	0.1756	0.1658	0.1747	0.1552	0.1509
Library	0.6006	0.5614	0.5811	0.5838	0.5851
<b>Total</b>	<b>4.3503</b>	<b>4.0160</b>	<b>4.1056</b>	<b>4.0580</b>	<b>3.9994</b>
Tax extensions:					
General	\$ 8,762,725	\$ 8,226,404	\$ 7,709,550	\$ 7,511,635	\$ 7,211,030
Park maintenance	1,545,000	1,496,466	1,458,583	1,355,223	1,287,500
Debt service	1,287,341	1,289,594	1,289,174	1,290,723	1,291,682
Police pension	1,506,473	1,449,210	1,390,500	1,184,500	1,014,550
Firefighters' pension	643,750	628,300	618,000	530,450	499,550
Library	2,201,558	2,127,105	2,055,174	1,995,316	1,937,203
<b>Total</b>	<b>\$ 15,946,847</b>	<b>\$ 15,217,079</b>	<b>\$ 14,520,981</b>	<b>\$ 13,867,847</b>	<b>\$ 13,241,515</b>
Collections	\$ 7,620,096	\$ 13,856,516	\$ 13,937,409	\$ 13,212,209	\$ 12,872,048
Percent collected	47.78%	91.06%	95.98%	95.27%	97.21%

Village of South Holland, Illinois

Schedule of Debt Service Requirements  
April 30, 2019

	Year Ending April 30,	Principal	Interest	Total
<b>GENERAL OBLIGATION BOND (NON-TIF PORTION)</b>				
Dated December 20, 2012	2020	\$ 500,000	\$ 78,385	\$ 578,385
Interest payable June 15 and December 15	2021	515,000	68,385	583,385
	2022	520,000	58,085	578,085
Paying Agent: BNY Mellon	2023	535,000	47,685	582,685
Intended to be financed from incremental taxes and not from the extended tax levy	2024	550,000	36,985	586,985
	2025	555,000	25,435	580,435
	2026	575,000	13,225	588,225
		<u>\$ 3,750,000</u>	<u>\$ 328,185</u>	<u>\$ 4,078,185</u>
<b>GENERAL OBLIGATION BOND</b>				
Dated February 5, 2019	2020	\$ 95,000	\$ 132,654	\$ 227,654
Interest payable June 15 and December 15	2021	495,000	151,200	646,200
	2022	510,000	136,350	646,350
Paying Agent: BNY Mellon	2023	525,000	121,050	646,050
Intended to be financed from the extended tax levy	2024	540,000	105,300	645,300
	2025	560,000	89,100	649,100
	2026	575,000	72,300	647,300
	2027	595,000	55,050	650,050
	2028	610,000	37,200	647,200
	2029	630,000	18,900	648,900
		<u>\$ 5,135,000</u>	<u>\$ 919,104</u>	<u>\$ 6,054,104</u>
<b>Total general obligation bonds</b>		<u>\$ 8,885,000</u>	<u>\$ 1,247,289</u>	<u>\$ 10,132,289</u>
<b>GENERAL OBLIGATION BOND (TIF PORTION)</b>				
Dated December 20, 2012	2020	\$ 505,000	\$ 79,535	\$ 584,535
Interest payable June 15 and December 15	2021	515,000	69,435	584,435
	2022	535,000	59,135	594,135
Paying Agent: BNY Mellon	2023	545,000	48,435	593,435
Intended to be financed from incremental taxes and not from the extended tax levy	2024	555,000	37,535	592,535
	2025	570,000	25,880	595,880
	2026	580,000	13,340	593,340
		<u>\$ 3,805,000</u>	<u>\$ 333,295</u>	<u>\$ 4,138,295</u>

(continued)

Village of South Holland, Illinois

Schedule of Debt Service Requirements (Continued)  
 April 30, 2019

	Year Ending April 30,	Principal	Interest	Total
<b>GENERAL OBLIGATION TIF BOND</b>				
Series 2015A	2020	\$ 195,000	\$ 59,010	\$ 254,010
Dated April 6, 2015	2021	210,000	55,305	265,305
Interest payable June 15 and December 15	2022	235,000	50,895	285,895
	2023	255,000	45,490	300,490
Paying Agent: BNY Mellon	2024	280,000	39,115	319,115
Intended to be financed from incremental taxes and not from the extended tax levy	2025	310,000	31,555	341,555
	2026	340,000	22,565	362,565
	2027	370,000	12,025	382,025
		<u>\$ 2,195,000</u>	<u>\$ 315,960</u>	<u>\$ 2,510,960</u>

<b>GENERAL OBLIGATION TIF BOND</b>				
Series 2015B	2020	\$ 215,000	\$ 122,750	\$ 337,750
Dated April 6, 2015	2021	245,000	114,150	359,150
Interest payable June 15 and December 15	2022	280,000	104,350	384,350
	2023	310,000	93,150	403,150
Paying Agent: BNY Mellon	2024	350,000	80,750	430,750
Intended to be financed from incremental taxes and not from the extended tax levy	2025	395,000	66,750	461,750
	2026	445,000	47,000	492,000
	2027	495,000	24,750	519,750
		<u>\$ 2,735,000</u>	<u>\$ 653,650</u>	<u>\$ 3,388,650</u>

<b>Total general obligation TIF bonds</b>		<u>\$ 8,735,000</u>	<u>\$ 1,302,905</u>	<u>\$ 20,170,194</u>
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<b>GENERAL OBLIGATION CAPITAL</b>				
<b>APPRECIATION BOND SERIES 2007B</b>				
Dated March 27, 2007				
Interest payable December 15				
Paying Agent: BNY Mellon	2020	\$ 252,550	\$ 167,450	\$ 420,000
Accumulated accreted interest		150,983	(150,983)	-
		<u>\$ 403,533</u>	<u>\$ 16,467</u>	<u>\$ 420,000</u>

(continued)

Village of South Holland, Illinois

Schedule of Debt Service Requirements (Continued)  
 April 30, 2019

	Year Ending April 30,	Principal	Interest	Total
ILLINOIS ENVIRONMENTAL PROTECTION				
AGENCY LOAN	2020	\$ 181,932	\$ 32,660	\$ 214,592
Dated September 16, 2010	2021	184,213	30,379	214,592
Interest payable February 2 and	2022	186,523	28,069	214,592
August 2	2023	188,862	25,730	214,592
Paying Agent: IEPA	2024	191,230	23,362	214,592
Intended to be financed from	2025	193,628	20,964	214,592
water operations and not	2026	196,056	18,536	214,592
from the extended tax levy	2027	198,514	16,078	214,592
	2028	201,003	13,588	214,591
	2029	203,524	11,068	214,592
	2030	206,076	8,516	214,592
	2031	208,660	5,932	214,592
	2032	211,276	3,316	214,592
	2033	106,627	665	107,292
		<u>\$ 2,658,124</u>	<u>\$ 238,863</u>	<u>\$ 2,896,987</u>